

### UNIVERSITY OF FLORIDA BOARD OF TRUSTEES' COMMITTEE ON AUDIT AND OPERATIONS REVIEW COMMITTEE MINUTES March 16, 2017 President's Room 215C, Emerson Alumni Hall University of Florida, Gainesville, FL Time Convened: 2:03 p.m. EDT Time Adjourned: 2:43 p.m. EDT

### 1.0 Verification of Quorum

A quorum was confirmed with all members present, except for Board Chair Heavener, who was unable to attend and Trustee Thomas, who joined via phone.

### Members present were:

Marsha D. Powers (Chair), Nicole LP Stedman, Robert G. Stern, David M. Thomas (by phone) and Susan D.C. Webster

### Others present were:

Chief Audit Executive (CAE) Brian Mikell, Audit Director Joe Cannella, Executive Associate Vice President and Deputy General Counsel Amy Hass, Assistant Vice President/Controller Alan West, and Executive Associate Vice President Elizabeth Ruszczyk.

### 2.0 Call to Order

Marsha D. Powers, Committee Chair, called the meeting to order at 2:03 p.m. EDT and welcomed all Trustees and everyone in attendance at the meeting.

### 3.0 Review and Approval of Minutes

The Committee Chair asked for a motion to approve the minutes of the December 1, 2016 committee meeting, which was made by Trustee Stern, and a second, which was made by Trustee Stedman. The Committee Chair asked for further discussion, and then all in favor of the motion and any opposed, and the motion was approved unanimously.

The Committee considered the one Action Item that it had to address.

### 4.0 Action Item

## AO1. University of Florida Annual Financial Report for the Fiscal Year ended June 30, 2016.

Assistant Vice President/Controller Alan West explained that on March 8, 2017 the State of Florida Auditor General issued its report on the audit of the financial statements of the University of Florida for the fiscal year ended (FYE) June 30, 2016, which included an unmodified opinion on the financial statements. Subsequent to the release and receipt of the opinion, the university published its Annual Financial Report (AFR), on March 13, 2017, which included the Auditor General's audit report. Assistant Vice President/Controller West presented the AFR to the committee, provided a printed copy to all committee members present and demonstrated an "online version" of the report that was developed to enhance readability.

The Committee Chair asked for a motion to approve Committee Action Item AO1 for recommendation to the Board for its approval on the Consent Agenda, which was made by Trustee Stern, and a second, which was made by Trustee Stedman. The Committee Chair asked for further discussion, and then asked for all in favor of the motion and any opposed and the motion was approved unanimously.

The following Discussion/Informational Items were then addressed by the Committee:

### 5.0 Discussion/Information Items

### 5.1 Update on External Audits

Denita Tyre of the Auditor General's Office, appeared before the Committee and provided an oral report on external audit activity. Ms. Tyre report included the following:

- Discussion of Auditing Standards used in performance of external audits at the university.
- The financial statement audit report of the university for the FYE June 30, 2016, issued on March 8, will also be included as part of the State of Florida Comprehensive Annual Financial Report.
- The Operational Audit of the University of Florida, covering the calendar year 2016, is currently underway.
- Preliminary fieldwork has begun on the University of Florida Financial Statement Audit for the FYE June 30, 2017.
- Preliminary fieldwork for the Audit of Federal Awards covering the FYE June 30, 2017 will soon begin. This audit is conducted as part of a statewide Audit of Federal Compliance.
- The Bright Futures Audit, covering the FYE June 30, 2016 and 2017, will be conducted during the upcoming year. This audit is also conducted on a statewide basis.

### 5.2 Audits and Other Reviews

CAE Brian Mikell of the Office of Internal Audit (OIA) presented the internal audit project, College of Liberal Arts and Sciences IT Security Controls, which was issued since the last Committee meeting.

The report and summary, which had been previously provided to the Committee for detailed review, was briefly discussed and questions from the Committee were answered.

### 5.3 Quarterly Follow-up

Audit Director Joe Cannella of the OIA reported on the follow-up status of comments and action plans from previously issued internal and other audits. Director Cannella explained the purpose and objectives for the follow-up process.

### 5.4 Audits of Affiliated Organizations

The Committee was provided information relating to audits of university affiliated organizations. This information was compiled by the general accounting and financial reporting department of the Office of the Controller. Assistant Vice President/University Controller Alan West discussed the schedules and answered questions from the Committee.

### 5.5 Compliance Program Update

Elizabeth Ruszczyk, Executive Associate Vice President and Chief Compliance Officer, presented a report discussing the BOG regulation relative to Compliance and Ethics Programs and provided an update on the current status of the university's implementation of a centralized compliance program. The Compliance Officer will report administratively to the President and functionally to the Board of Trustees through this committee. The program should be in place and functional by November 2017.

### 5.6 OIA Quality Assessment Review Update

The Institute of Internal Audit (IIA) Standards require that an internal audit function must undergo an external quality assessment review (QAR) at least every five (5) years. The review is also required by new Board of Governors Regulation 4.002. CAE Brian Mikell provided an update on the upcoming OIA quality assessment review. The OIA has engaged the firm RSM US LLP to conduct the engagement along with a team of chief audit executives from peer institutions. The QAR site visit and review will be conducted in April and the subsequent report, assessing the OIA's conformance with IIA Standards, will be presented to the committee at their June meeting.

### 6.0 New Business

There was no new business brought before the committee.

### 7.0 Adjourn

After asking for any further discussion and hearing none, Committee Chair Powers asked for a motion to adjourn, which was made by Trustee Stedman, and a second, which was made by Trustee Webster. The motion was passed unanimously and the University of Florida Committee on Audit and Operations Review meeting was adjourned at 2:43 p.m. EDT.



### UNIVERSITY OF FLORIDA BOARD OF TRUSTEES COMMITTEE ON AUDIT AND OPERATIONS REVIEW EXECUTIVE SUMMARY March 16, 2017

The Committee will consider and act on the following Action Item:

• Accept the University of Florida Annual Financial Report for the Fiscal Year ended June 30, 2016.

Upon acceptance, recommend this document to the Board of Trustees for approval on the Consent Agenda.

The Committee will address the following Discussion/Informational Items:

- Denita Tyre, the local field supervisor from the Auditor General's office, will update the Committee on the current external audits being conducted by her office.
- Brian Mikell, Chief Audit Executive (CAE), will discuss activities in the Office of Internal Audit (OIA) including:
  - o internal audits completed and issued since the last committee meeting
  - the status of follow-up of audit comment action plans
  - discuss the External Quality Assurance Review process for the OIA
- The Committee will receive information from the Chief Financial Officer's office on the status of audits of university-affiliated support organizations.
- Sr. Vice President and Chief Operating Officer Charles Lane and UF Chief Compliance Officer, Elizabeth Ruszczyk will give a status update on the Compliance Program.
- Brian Mikell, CAE, will gave an update on the OIA Quality Assessment Review process.



### UNIVERSITY OF FLORIDA BOARD OF TRUSTEES COMMITTEE ON AUDIT AND OPERATIONS REVIEW COMMITTEE AGENDA March 16, 2017 ~2:15 p.m. EDT President's Room 215C, Emerson Alumni Hall University of Florida, Gainesville, FL

### **Committee Members:**

Marsha D. Powers (Chair), James W. Heavener, Nicole LP Stedman, Robert G. Stern, David M. Thomas, Susan D.C. Webster

1.0	Verification of Quorum
2.0	Call to Order and Welcome Chair
3.0	Review and Approval of Minutes December 1, 2016
4.0	<ul> <li>Action ItemsMarsha D. Powers, Chair</li> <li>AO1. <u>University of Florida Annual Financial Report for the Fiscal Year ended June 30,</u> 2016</li> </ul>
5.0	<ul> <li>Discussion/Informational Items</li></ul>
6.0	New BusinessMarsha D. Powers, Chair
7.0	AdjournMarsha D. Powers, Chair



### UNIVERSITY OF FLORIDA BOARD OF TRUSTEES COMMITTEE ON AUDIT AND OPERATIONS REVIEW COMMITTEE MINUTES December 1, 2016 President's Room 215c, Emerson Alumni Hall University of Florida, Gainesville, FL Time Convened: 2:27 p.m. EST Time Adjourned: 3:12 p.m. EST

### 1.0 Verification of Quorum

A quorum was confirmed with all members present, except for Board Chair Heavener, who was unable to attend.

### Members present were:

Marsha D. Powers (Chair), Nicole LP Stedman, Robert G. Stern, David M. Thomas, Susan D.C. Webster. Trustee James W. Heavener was unable to attend.

### Others present were:

Chief Audit Executive Brian Mikell, Audit Director Joe Cannella, Sr. Vice President and Chief Operating Officer Charles Lane, Executive Associate Vice President and Deputy General Counsel Amy Hass, Assistant Vice President/Controller Alan West, and Executive Associate Vice President Elizabeth Ruszczyk.

### 2.0 Call to Order

Marsha D. Powers, Committee Chair, called the meeting to order at 2:27 p.m. EST and welcomed all Trustees and everyone in attendance at the meeting.

### 3.0 Review and Approval of Minutes

The Committee Chair asked for a motion to approve the minutes of the September 1, 2016 committee meeting, which was made by Trustee Stedman, and a second, which was made by Trustee Thomas. The Committee Chair asked for further discussion, and then all in favor of the motion and any opposed, and the motion was approved unanimously.

The Committee considered the one Action Item that it had to address.

### 4.0 Action Item

## AO1. University of Florida Performance Based Funding – Data Integrity (Audit Report) and Performance Based Funding Data Integrity Certification.

Chief Audit Executive (CAE) Brian Mikell explained that the Performance Based Funding – Data Integrity audit is required by the Board of Governors in support of their Performance Based Funding Model, and was conducted by the Office of Internal Audit. The audit examines the control structure in place designed to ensure the completeness, accuracy and timeliness of data submissions to the Board of Governors related to the performance based metrics. The results of this audit will be presented to the Board of Trustees for approval, upon recommendation of the Committee.

CAE Mikell further explained that the Board of Governors also requires each University President to execute a Performance Based Funding Data Integrity Certification providing assurances that the data submitted to the Board of Governors for performance based funding decision-making is reliable, accurate, and complete. This form will be presented to the Board of Trustees for approval and to the Board of Trustees Chair for certification.

The Committee Chair asked for a motion to approve Committee Action Item AO1 for recommendation to the Board for its approval on the Consent Agenda, which was made by Trustee Stedman, and a second, which was made by Trustee Thomas. The Committee Chair asked for further discussion, and then asked for all in favor of the motion and any opposed and the motion was approved unanimously.

The following Discussion/Informational Items were the addressed by the Committee:

### 5.0 Discussion/Information Items

### 5.1 Update on External Audits

Denita Tyre of the Auditor General's Office, who was unable to appear before the Committee, provided an oral report on external audit activity to CAE Brian Mikell.

Mr. Mikell informed the Committee that the only external audit activity planned during the 2016-2017 fiscal year is the Financial Statement Audit for the 2015-2016 fiscal year. This audit is conducted as part of a statewide audit, but a separate report is issued for the University of Florida. The audit is in progress, and should be completed and released by mid-January, 2017. The audit report will be presented to the Board at its March meeting.

### 5.2 Audits and Other Reviews

CAE Brian Mikell presented the internal audit projects that have been issued since the last Committee meeting:

- 1) Controls Self-Assessment Report
- 2) University Athletic Association, Inc. (UAA) Information Technology General Controls
- 3) UAA Student Athlete Academic Eligibility
- 4) Advisory Review of Auxiliary Oversight and Monitoring
- 5) University of Florida Foundation, Inc. (Foundation) Endowed Restricted Gifts

- 6) Foundation Non-Endowed Restricted Gifts
- 7) President's Business, Travel and Entertainment Expenses (January to June, 2016)

The reports and summaries had been previously provided to the Committee for detailed review, were briefly discussed, and questions from the Committee were answered.

### 5.3 Quarterly Follow-up

Audit Director Joe Cannella of the Office of Internal Audit (OIA) reported on the follow-up status of comments and action plans from previously issued internal and other audits. Director Cannella explained the purpose and objectives for the follow-up process and discussed some of the more significant action plans in detail.

### 5.4 Audits of Affiliated Organizations

The Committee was provided information relating to audits of university affiliated organizations. This information was compiled by the general accounting and financial reporting department of the Office of the Controller. University Controller Alan West discussed the schedules and answered questions from the Committee.

### 5.5 2016-2017 Annual Audit Plan Revisions

CAE Mikell explained the audit risk assessment process that culminates in a three (3)-year work plan for 2016-2019, which was approved by the Board of Trustees in June 2016. The work plan is a fluid document and is adjusted every six months based on changing risks and resource constraints. The 2016-2017 fiscal year is the first year of the plan, and mid-year adjustments to the year's work plan were presented and discussed with the Committee. The Committee acknowledged and reviewed favorably the proposed changes to the work plan.

### 5.6 OIA Charter Revisions

CAE Mikell presented proposed revisions to the charter for the Office of Internal Audit. The changes and updates to the charter were required to comply with Board of Governors Regulation 4.002, State University System Chief Audit Executives, which became effective November 3, 2016. Questions from the committee were answered and the revisions to the charter were reviewed favorably by the Committee.

### 5.7 Committee Charter Revision Discussion

Deputy General Counsel Amy Hass generally discussed Board of Governors Regulation 4.003, State University System Compliance and Ethics Programs, which became effective November 3, 2016. This regulation requires the university to create a university-wide compliance and ethics program within two (2) years. The university plans to create a compliance officer position, which will be required to report to the Board of Trustees and the President, and may also report to the Senior Vice President and Chief Operating Officer. This committee will likely be the avenue through which the compliance officer will report. When this position and office is created, the Charter of the Committee on Audit and Operations Review will need to be revised.

### 5.8 2015-2016 OIA Annual Report

CAE Mikell discussed the Office of Internal Audit's Annual Report. Copies of the Annual Report were provided to the committee and the CAE discussed highlights and answered questions from the Committee members.

### 5.9 Plans for OIA Quality Assessment Review

Internal Audit Standards require that an internal audit function must undergo an external quality assessment review at least every five (5) years. The review is also required by new Board of Governors Regulation 4.002. CAE Mikell discussed plans for an external quality assessment review of the Office of Internal Audit which is planned for April 2017.

### 6.0 New Business

Senior Vice President and Chief Operating Officer Charles Lane introduced Executive Associate Vice President Elizabeth Ruszczyk and discussed her future role as Compliance Officer for the University.

### 7.0 Adjourn

After asking for any further discussion and hearing none, Committee Chair Powers asked for a motion to adjourn, which was made by Trustee Stern, and a second, which was made by Trustee Stedman. The motion was passed unanimously and the University of Florida Committee on Audit and Operations Review meeting was adjourned at 3:12 p.m. EST.



### UNIVERSITY OF FLORIDA BOARD OF TRUSTEES COMMITTEE ON AUDIT AND OPERATIONS REVIEW COMMITTEE ACTION ITEM AO1 March 16, 2017

**SUBJECT:** University of Florida Annual Financial Report for the Fiscal Year Ended June 30, 2016

### **BACKGROUND INFORMATION**

On March 8, 2017 the State of Florida Auditor General issued its report on the audit of the financial statements of the University of Florida for the Fiscal Year ended June 30, 2016. The Auditor General issued an unmodified opinion on the financial statements. Subsequent to the release and receipt of the opinion, the University published its Annual Financial Report on March 13, 2017 which includes the Auditor General's audit report.

### PROPOSED COMMITTEE ACTION

The Committee on Audit and Operations Review is asked to approve the University of Florida Annual Financial Report for the Fiscal Year ended June 30, 2016 for recommendation to the Board of Trustees for its approval on the Consent Agenda.

### ADDITIONAL COMMITTEE CONSIDERATIONS

Board of Governors approval is not required.

Supporting Documentation Included: <u>Annual Financial Report</u>

Submitted by: Brian Mikell, Chief Audit Executive

Approved by the University of Florida Board of Trustees, March 17, 2017

James W. Heavener, Chair

W. Kent Fuchs, President and Corporate Secretary

## MOVING THE WHOLE WORLD

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## UF FLORIDA

ANNUAL FINANCIAL REPORT 2015-2016

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# UF ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2016



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# UNIVERSITY OF FLORIDA

FOR THE GATOR GOOD

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The University of Florida is a comprehensive learning institution built on a land-grant foundation. We are the Gator Nation, a diverse community dedicated to excellence in education and research and shaping a better future for Florida, the nation, and the world.

### MISSION

The University's mission is to enable students to lead and influence the next generation and beyond for economic, cultural, and societal benefit by striving to offer broad-based, inclusive public education, leading research, and service to the residents of Florida, the nation, and the world. The fusion of these three endeavors stimulates a remarkable intellectual vitality and generates a synthesis that represents the University's greatest strength.

Education is a fundamental purpose of this University at both the graduate and undergraduate levels. Research and scholarship are integral to the education process and to the expansion of our understanding of the natural world, the intellect, and the senses. Service reflects the University's obligation to share the benefits of its research and knowledge for the public good.

These three interlocking elements span all academic disciplines and represent the University's commitment to lead and serve the state of Florida, the nation, and the world by pursuing and disseminating new knowledge while building upon the experiences of the past. The University of Florida aspires to advance by strengthening the human condition and improving the quality of life.

### HISTORY

The University of Florida, the State's oldest university, traces its beginning of rich history to 1853, when the state-funded East Florida Seminary acquired the Kingsbury Academy in Ocala. After the end of the Civil War, the institution relocated to Gainesville, ultimately consolidated with the State's land grant Florida Agricultural College, and was renamed the University of Florida in 1906. At the time, the University was an all-male institution with only 102 students.

Until 1947, the University of Florida was one of only three State universities, along with the Florida State College for Women (now Florida State University) and Florida A&M University. Women attended as early as 1916, and the student body grew to 601 women and 8,177 men when the Legislature removed all barriers for female enrollment in 1947.

Today, the University is one of the largest in the nation, boasting an enrollment of more than 52,000 students. The campus consists of 2,000 acres and more than 900 buildings, including the first Leadership in Energy and Environmental Design (LEED) Platinum-certified building in the state of Florida. The University also has programs and facilities in more than 180 locations around the State and the globe.

### FACULTY

The University faculty, which numbers more than 4,000, has over 50 Eminent Scholar Chairs and more than 40 members that have been elected to the National Academies of Science and/or Engineering, the Institute of Medicine, or the American Academy of Arts or Sciences. Present and past faculty include Pulitzer Prize winners, a pioneer in aviation engineering, a leading scholar on econometrics, three winners of NASA's top award for research, one of the four charter members of the Solar Hall of Fame, and a winner of the Smithsonian Institution's award for conservation. From pharmacy and public relations to pain mitigation and materials engineering, the University of Florida is a recognized leader in a wide variety of specialties and areas. University researchers and scientists have made significant developments and discoveries in many fields, including astronomy, microbiology, metallurgy, and medical technology.

### RESEARCH

The University of Florida is a world leader in research, contributing significantly to nearly every field of endeavor. Since 1985, the University of Florida has been a member of the Association of American Universities, which is comprised of 62 leading research universities in the United States and Canada. To date, the University of Florida is the only member university located in Florida.

University researchers have pioneered new therapies and better treatments in the fights against aging and disease. They have developed renewable energy sources that offer great promise in reducing our dependence on fossil fuels, as well as engineered healthier foods, developed more energy-efficient and sustainable construction techniques, and established better ways to protect the environment.

Through the years of research, University of Florida scientists, inventors, engineers, and researchers have developed products and practices that have been distributed and applied with an international reach, improving the lives of millions of people in Florida and around the world.

### STUDENTS

The University of Florida's freshman retention rate of 96 percent speaks to the outstanding quality of the University's entire academic experience. Fall 2015 figures indicate an enrollment of 52,519 students, more than 80 percent of whom are from Florida. Almost every state in the nation is represented in the University of Florida student body, and the University is gaining an increasingly international enrollment, with over 6,000 international students representing more than 150 countries.

Sixty-seven percent of enrolled students are undergraduates, 24 percent are graduate students and nine percent are in a professional degree program.

University of Florida students also receive many opportunities to participate in extracurricular activities. There are more than 900 student organizations on campus, and students attend more than 2,000 campus concerts, art exhibits, theatrical productions, guest lectures, sporting events, as well as other events each year.

The University of Florida, which is comprised of 16 colleges, offers more than 100 undergraduate majors and more than 250 graduate programs. The University has ranked second in both Kiplinger's "Best Values in Public Colleges" and Forbes "Best Value Public Colleges" in 2015 and 2016, respectively. The University's consistent ranking among the nation's top universities is a result of the commitment to provide the highest quality education at the best value.

FROM THE

# VICE PRESIDENT AND CHIEF FINANCIAL OFFICER

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I am pleased to present the University of Florida Annual Financial Report for the fiscal year ended June 30, 2016. This report provides useful information concerning the University's financial position and activities for the year. Management's Discussion and Analysis, financial statements, and notes to the financial statements document the University's financial success and health for this fiscal year.

The mission for the Office of the Vice President and Chief Financial Officer is to provide leadership in financial planning, decision making and process improvement. We continually find opportunities that allow us to implement our mission. Highlights of some of our accomplishments include:

- In an effort to reduce the time and cost associated with processing payments to vendors, we implemented an electronic invoice management system, *myUF Payment Solutions*, eliminating paper invoices. We now receive and process approximately 140,000 invoices electronically, which represents 70 percent of the invoices processed annually. In addition to eliminating paper invoices, other benefits of the system include electronic workflow and the elimination of duplicate payment errors.
- In partnership with the Chief Information Officer we established a new unit with existing staff, *Reporting Services*. The *Reporting Services* unit was created so colleges and departments can more effectively manage their business operations. *Reporting Services* can streamline reporting processes and reduce overhead with custom or automated reports for University staff. Over 350 service requests were handled this past year saving individual staff members hours of effort each week.
- We implemented the Contract Management module within the University's requisitioning/purchase order system, *myUFMarket*. This allows campus end users to quickly identify vendors with whom UF has best-value contracts and allows the University to track the volume of spend under contract. Managed spend under contract means the University is receiving the best value.
- We have created an *Illustrative Guide* to the Financial Statements. This electronic guide is designed for individuals that do not have an accounting background but would like to gain an understanding of our financial statements.

In addition to the business processes improvements and efforts noted above, fiscal year 2016 included the completion of several major construction projects:

- J. Wayne Reitz Union dramatic expansion and renovation project added 100,000 square feet of new space for student clubs and organizations, quiet study spaces, lounges and dance rehearsal studios.
- Harrell Medical Education building, named after the College of Medicine's founding dean, aspires to be a national model for active learning and medical simulation.

Construction continues on several major projects including the Stephen O'Connell Center, the Joseph Hernandez Hall Chemistry/Chemical Biology Building and Newell Hall. The Exactech Arena at the Stephen O'Connell Center project, completed in December 2016, includes the redesign of a prominent new main entrance, an innovative interior environment with a center-hung, four-sided LED video board, a premium club lounge, expanded courtside seating and a new high-efficiency utility system that should result in significant energy savings for the University. The Hernandez Hall Chemistry/Chemical Biology Building will provide approximately 110,000 square feet of modern undergraduate teaching laboratories, lecture rooms, teaching support and is expected to be completed later this spring. The renovation and re-purposing of historic Newell Hall, originally built in 1910, will create a unique and modern learning commons for our students that is expected to be completed in spring 2017.

We remain steadfast in our commitment to invest in the best solutions and successes for educating current and future generations.

Sincerely,

Thiled J. Mckee

Michael V. McKee Vice President and Chief Financial Officer



Sherrill F. Norman, CPA Auditor General

## AUDITOR GENERAL STATE OF FLORIDA



Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450

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The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

### INDEPENDENT AUDITOR'S REPORT

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the University of Florida, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units' columns. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units of the other auditors. We conducted our audit in accordance discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the University of Florida and of its aggregate discretely presented

component units as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Report on Partial Comparative Information**

We have previously audited the University of Florida's 2014-15 fiscal year financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated February 17, 2016. In our opinion, the partial comparative information presented as of and for the fiscal year ended June 30, 2015, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that MANAGEMENT'S DISCUSSION AND ANALYSIS, the Schedule of Funding Progress – Other Postemployment Benefits Plan, Schedule of the University's Proportionate Share of the Net Pension Liability – Florida Retirement System (FRS) Pension Plan, Schedule of University Contributions – Florida Retirement System (FRS) Pension Plan, Schedule of University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy (HIS) Pension Plan, and Schedule of University Contributions – Health Insurance Subsidy (HIS) Pension Plan be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University of Florida's basic financial statements. The University Overview and the Introduction from the Vice President and Chief Financial Officer are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The University Overview and Introduction from the Vice President and Chief Financial Officer have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated March 8, 2017, on our consideration of the University of Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.** The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University of Florida's internal control over financial reporting and compliance.

Respectfully submitted,

en 7. Norman

Sherrill F. Norman, CPA Tallahassee, Florida March 8, 2017 Audit Report No. 2017-141

# MANAGEMENT'S DISCUSSION AND ANALYSIS

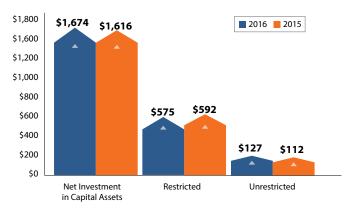
FOR THE FISCAL YEAR ENDED JUNE 30, 2016

The Management's Discussion and Analysis (MD&A) provides an overview of the financial position and activities of the University of Florida (the University) for the fiscal year ended June 30, 2016, and should be read in conjunction with the financial statements and notes thereto. This overview is required by Governmental Accounting Standards Board (GASB) Statement No. 35, *Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities*, as amended by GASB Statements Nos. 37 and 38. The MD&A, financial statements, and notes thereto, are the responsibility of University management. The MD&A contains financial activity of the University for the fiscal years ended June 30, 2016, and June 30, 2015.



### FINANCIAL HIGHLIGHTS

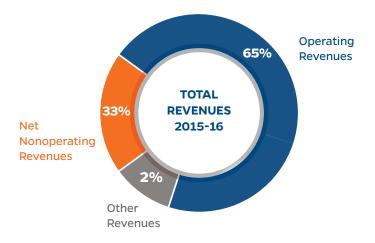
The University's assets totaled \$3.6 billion at June 30, 2016. This balance reflects a \$96.1 million, or 2.7%, increase from the 2014-15 fiscal year. The increase in assets resulted primarily from an increase in depreciable capital assets placed in service as well as an increase in total investments. While total assets increased, liabilities also increased by \$178.3 million, or 15.9%, totaling \$1.3 billion at June 30, 2016, primarily as a result of the increase in net pension liability and postemployment benefits payable. The University's net position increased by \$56.3 million, or 2.4%, resulting in a year-end balance of \$2.4 billion. Net position represents the residual interest in the University's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The University's comparative total net position by category for the fiscal years ended June 30, 2016, and June 30, 2015, are shown in the following chart:



### **COMPARATIVE TOTAL NET POSITION** (in millions)

The University's operating revenues totaled \$1.8 billion for the 2015-16 fiscal year, representing a 4.2% increase over the 2014-15 fiscal year. Major components of operating revenues are Student Tuition and Fees and Grants and Contracts. Student Tuition and Fees, Net of Scholarship Allowances, increased \$34.6 million, or 9.2%. Grants and Contracts revenue increased by \$34.9 million, or 3.0%.

The following chart provides a graphical presentation of the University's total revenues by category for the 2015-16 fiscal year:



Operating expenses totaled \$2.7 billion for the 2015-16 fiscal year, representing a \$137.7 million, or 5.3%, increase compared to the 2014-15 fiscal year. The two largest categories contributing to this increase were Employee Compensation and Benefits and Services and Supplies.

Net nonoperating revenues and expenses in the 2015-16 fiscal year decreased \$115.5 million primarily due to a decrease in Noncapital Grants, Contracts, and Gifts. The University implemented a cash consolidation initiative in the 2014-15 fiscal year that resulted in increased transfers from component units compared to the 2015-16 fiscal year.

The University had significant construction activity during the year. Construction began or continues on several major projects, including five that, when completed, will be capitalized at over \$213.6 million: (1) Stephen O'Connell Center Renovation and Addition; (2) Chemistry/Chemical Biology Building; (3) NEXUS Engineering Addition; (4) Newell Hall Renovation; and (5) Innovation Hub, Phase II.

### **OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to GASB Statement No. 35, the University's financial report includes three basic financial statements: the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; and the Statement of Cash Flows. The financial statements and notes thereto encompass the University and its component units.

The Statement of Net Position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the University, using the accrual basis of accounting, and presents the financial position of the University at a specified time. Net position, the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources, is one indicator of the University's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the University's financial condition.

The Statement of Revenues, Expenses, and Changes in Net Position presents the University's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid. GASB Statement No. 35 categorizes revenues and expenses as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The majority of the University's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or the natural classifications. The University has chosen to report the expenses in their natural classification on the Statement of Revenues, Expenses, and Changes in Net Position and has displayed the functional classification in the Operating Expenses table and in the notes to the financial statements.

Certain revenue sources that the University relies on to provide funding for operations, including Noncapital State Appropriations, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets.

Other Revenues is composed of Capital State Appropriations and Capital Grants, Contracts, and Donations.

The Statement of Cash Flows provides information about the University's financial results by reporting the major sources and uses of Cash and Cash Equivalents. This statement assists in evaluating the University's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities reflect the net cash used by the operating activities of the University. Cash flows from capital and related financing activities include activities of the capital funds and related long-term debt. Cash flows from investing activities reflect the net source and use of cash related to the purchases and sales of investments and income earned on those investments. Cash flows from noncapital financing activities include those activities not covered in the other sections.

The University's basic financial statements include discretely presented component units categorized as follows:

**Direct-Support Organizations** – These are separate, not-forprofit corporations organized and operated exclusively to assist



the University in achieving excellence by providing supplemental resources from private gifts, bequests, and valuable education support services.

**Health Science Center Affiliates** – These are the several corporations closely affiliated with the University of Florida J. Hillis Miller Health Science Center, including the Faculty Practice Plans.

**Shands Hospital and Others** – This includes Shands Teaching Hospital and Clinics, Inc., a not-for-profit corporation that is contractually obligated to manage, operate, maintain, and insure the hospital facilities in support of the programs of the Health Science Center at the University of Florida. In addition, this category includes the University of Florida Self-Insurance Program and the University of Florida Healthcare Education Insurance Company.

### STATEMENT OF NET POSITION

The following table summarizes the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

<b>Condensed Statemen</b>	t of Not Desition	(in millions)
Conuenseu Statemen	L UI NEL PUSILIUII	

	20	16 2015
Assets:		
Current Assets	\$ 1,441	4 \$ 1,425.7
Capital Assets, Net	1,864	.0 1,796.2
Other Noncurrent Assets	285	5.8 273.2
Total Assets	3,591	2 3,495.1
Deferred Outflows of Resources	140	0.8108.8
Total Assets and Deferred Outflows of Resources Liabilities:	3,732	0 3,603.9
Current Liabilities	403	.5 376.9
Noncurrent Liabilities	898	3.4 746.7
Total Liabilities	1,301	9 1,123.6
Deferred Inflows of Resources	53	.8 160.3
Total Liabilities and Deferred Inflows of Resources Net Position	1,355	.71,283.9
Net Investment in Capital Assets	1,674	.4 1,616.0
Restricted	575	,
Unrestricted	126	.5 112.1
Total Net Position	\$ 2,376	5.3 \$ 2,320.0

The increase in assets resulted primarily from an increase in Depreciable Capital Assets as well as total investments, which increased by \$162.8 million and \$53.5 million, respectively. The increase in Depreciable Capital Assets was partially offset by a decrease in construction in progress of \$95.6 million as the Reitz Union expansion along with the Harrell Medical Education Building were finished and placed into service in the 2015-16 fiscal year. Investments grew as a result of the University's ongoing cash consolidation initiative. The increase in current liabilities is primarily due to an increase in Salaries and Wages Payable along with an increase in Unearned Revenue.

The large increase in noncurrent liabilities is primarily due to an increase of \$128.1 million in Net Pension Liability and a \$50.2 million increase in Other Postemployment Benefits Payable. GASB Statement No. 68, Accounting and Financial Reporting for Pensions, requires employers participating in cost-sharing multiple-employer defined benefit pension plans to report the employers' proportionate share of the net pension liabilities of the defined benefit pension plans.

The reported deferred outflows of resources and deferred inflows of resources are also required under GASB Statement No. 68.

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

The following table summarizes the University's activity for the 2015-16 and 2014-15 fiscal years:

### Condensed Statement of Revenues, Expenses, and Changes in Net Position (in millions)

	2015-16	2014-15
Operating Revenues	\$ 1,808.3	\$ 1,735.3
Operating Expenses	(2,732.0)	(2,594.3)
Operating Loss	(923.7)	(859.0)
Net Nonoperating Revenues	919.3	1,034.8
Income (Loss) Before Other Revenues	(4.4)	175.8
Other Revenues	60.7	86.2
Increase in Net Position	56.3	262.0
Net Position, Beginning of Year	2,320.0	2,488.8
Adjustments to Beginning Net Position		(430.8)
Net Position, Beginning of Year,		
as Restated	2,320.0	2,058.0
Net Position, End of Year	\$ 2,376.3	\$ 2,320.0

The University's net position increased by \$56.3 million for the 2015-16 fiscal year.



### OPERATING REVENUES

The following table summarizes the operating revenues by source that were used to fund operating activities during the 2015-16 and 2014-15 fiscal years:

<b>Operating Revenues</b> (in millions)		
	 2015-16	 2014-15
Grants and Contracts	\$ 1,211.1	\$ 1,176.2
Student Tuition and Fees, Net of Scholarship Allowances	410.8	376.2
Sales and Services of Auxiliary Enterprises	126.0	126.1
Sales and Services of Educational Departments	55.6	52.1
Other	 4.8	 4.7
Total Operating Revenues	\$ 1,808.3	\$ 1,735.3

Increases in operating revenues during the 2015-16 fiscal year resulted from increases in awards of Federal Grants and Contracts and Nongovernmental Grants and Contracts, which increased by \$20.9 million and \$12.0 million, respectively. In addition, Student Tuition and Fees, Net of Scholarship Allowances increased \$34.6 million.

### OPERATING EXPENSES

The following table summarizes the operating expenses for each method of classification for the 2015-16 and 2014-15 fiscal years:

### **Operating Expenses** (in millions)

Natural Classification		2015-16	 2014-15
Employee Compensation and Benefits	\$	1,882.7	\$ 1,811.8
Services and Supplies		546.0	496.4
Depreciation		132.5	134.5
Scholarships, Fellowships and Waivers *		100.2	83.9
Utilities and Communications		70.6	 67.7
Total Operating Expenses	\$	2,732.0	\$ 2,594.3
Functional Classification		2015-16	 2014-15
Instruction	\$	674.9	\$ 716.3
Research		619.9	606.1
Public Service		583.5	475.7
Academic Support		187.6	176.2
Institutional Support		161.8	164.4
Depreciation		132.5	134.5
Auxiliary Operations		112.0	118.6
Operation and Maintenance of Plant		120.6	104.6
Scholarships, Fellowships and Waivers *		100.2	61.5
Student Services		39.0	 36.4
Total Operating Expenses	\$	2,732.0	\$ 2,594.3

\* Net of Scholarship Allowances of \$147.1 million in the 2015-16 fiscal year and \$146.2 million in the 2014-15 fiscal year.

Operating expenses increased primarily due to a \$70.9 million increase in Employee Compensation and Benefits related to an increase in Other Postemployment Benefits Payable and pay raises. Services and Supplies increased \$49.6 million.



### NONOPERATING REVENUES AND EXPENSES

The following table summarizes the University's nonoperating revenues and expenses for the 2015-16 and 2014-15 fiscal years:

Nonoperating Revenues (Expenses) (in millions)						
	2	015-16		2014-15		
Noncapital State Appropriations	\$	674.1	\$	643.6		
Federal and State Student Financial Aid		115.9		115.8		
Noncapital Grants, Contracts, and Gifts		136.9		262.2		
Investment Income, Net of Expenses		19.5		30.5		
Decrease in Fair Value						
of Investments		(15.9)		(1.1)		
Loss on Disposal of Capital Assets		(2.1)		(2.4)		
Interest on Capital Asset-Related Debt		(7.6)		(8.6)		
Other Net Nonoperating Expenses		(1.5)		(5.2)		
Net Nonoperating Revenues	\$	919.3	\$	1,034.8		

The decrease in Net Nonoperating Revenues of \$115.5 million resulted primarily from a decrease in Noncapital Grants, Contracts, and Gifts.

### OTHER REVENUES

The following table summarizes the University's other revenues for the 2015-16 and 2014-15 fiscal years:

Other Revenues (in millions)						
		2015-16		2014-15		
Capital State Appropriations	\$	33.1	\$	54.2		
Capital Grants, Contracts, and Donations		27.6		32.0		
Total Other Revenues	\$	60.7	\$	86.2		

### STATEMENT OF CASH FLOWS

The following table summarizes cash flows for the 2015-16 and 2014-15 fiscal years:

Condensed Statement of Cash Flows (in millions)					
		2015-16		2014-15	
Cash Provided (Used) by:					
Operating Activities	\$	(727.1)	\$	(662.7)	
Noncapital Financing Activities		914.5		1,162.4	
Capital and Related Financing Activities		(138.8)		(176.3)	
Investing Activities		(50.5)		(321.3)	
Net Increase (Decrease) in Cash and Cash Equivalents		(1.9)		2.1	
Cash and Cash Equivalents, Beginning of Year		2.3		0.2	
Cash and Cash Equivalents, End of Year	\$	0.4	\$	2.3	

Major sources of funds came from Grants and Contracts (\$1,225.6 million), Noncapital State Appropriations (\$674.1 million), Noncapital Grants, Contracts, and Gifts (\$136.9 million), Student Tuition and Fees, Net (\$408.0 million) and Sales and Services of Auxiliary Enterprises (\$129.5 million). Major uses of funds were for Payments to Employees (\$1,841.2 million), Payments to Suppliers for Goods and Services (\$608.8 million), and the Purchase or Construction of Capital Assets (\$207.5 million).

### CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS, AND DEBT ADMINISTRATION

### **CAPITAL ASSETS**

At June 30, 2016, the University had approximately \$3.8 billion in capital assets, less accumulated depreciation of \$1.9 billion, for net capital assets of \$1.9 billion. Depreciation charges for the current fiscal year totaled \$132.5 million. The following table summarizes the University's capital assets, net of accumulated depreciation, at June 30:

Total Capital Assets, Net (in millions)						
		2016		2015		
Land	\$	12.5	\$	11.9		
Buildings		1,412.8		1,261.1		
Infrastructure and Other Improvements		49.9		51.1		
Furniture and Equipment		192.8		180.8		
Library Resources		50.1		51.9		
Property Under Capital Lease and Leashold Improvements		11.4		9.8		
Other Capital Assets		5.0		4.4		
Construction in Progress		129.5		225.2		
Total Capital Assets (Nondepreciable and Depreciable, Net)	\$	1,864.0	\$	1,796.2		

Additional information about the University's capital assets is presented in Note 8 to the financial statements.

### CAPITAL EXPENSES AND COMMITMENTS

Major capital expenses were incurred on the following ongoing projects for the fiscal year ended June 30, 2016: Chemistry/ Chemical Biology Building (\$34.4 million); Stephen O'Connell Center Renovation and Addition (\$14.3 million); Newell Hall Renovation (\$4.9 million) and NEXUS Engineering Addition (\$1.0 million).

The University's construction commitments at June 30, 2016, are as follows:

Construction Commitments (in millions)	
	 Amount
Total Commitments	\$ 347.3
Completed to Date	 129.5
Balance Committed	\$ 217.8

Additional information about the University's construction commitments is presented in Note 15 to the financial statements.

### **DEBT ADMINISTRATION**

At June 30, 2016, the University had \$175.9 million in outstanding capital asset-related debt, representing a decrease

of \$8.4 million, or 4.6%, from the prior fiscal year. The following table summarizes the outstanding capital asset-related debt by type of debt at June 30:

Capital Asset-Related Debt (in millions)							
		2016		2015			
Capital Improvement Debt	\$	158.1	\$	167.2			
Loans and Notes		10.7		11.2			
Installment Purchase Agreements		4.4		3.1			
Capital Leases		2.7		2.8			
Total Capital Asset-Related Debt	\$	175.9	\$	184.3			

Additional information about the University's capital asset-related debt is presented in Note 12 to the financial statements.

### ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The University's economic condition is closely tied to that of the state of Florida. The forecast suggests overall stability for the Florida economy, with modest, yet uneven growth in all of the key economic indicators – personal income, employment, housing starts, light vehicle registrations, and tourism. With job growth and increased reasons for optimism in the labor market, the State's unemployment rate continues to improve. The State's unemployment rate in July 2016 was lower than the nation as a whole at 4.7%. Housing starts, light vehicle registrations, and tourism are all on an upward growth trend and the forecast expects this trend to continue.

The modest economic conditions are reflected in the University's \$33.5 million increase in State Appropriations for the coming fiscal year. The State budget for the fiscal year 2016-17 includes, for the University, a \$17.1 million in additional performance funding allocation, and an additional \$10 million was added to the preeminence initiative enabling the University to hire new faculty.

The 2016-17 fiscal year budget reflects the sustained commitment of the Legislature and the Governor to support the University of Florida in its quest to become one of the nation's top ten public research universities.

### **REQUESTS FOR INFORMATION**

Questions concerning information provided in the MD&A, financial statements and notes thereto, and other required supplementary information, or for requests for additional financial information should be addressed to Alan M. West, Assistant Vice President and University Controller, P.O. Box 113200, Gainesville, Florida 32611.

### STATEMENT OF NET POSITION

As of June 30, 2016 (amounts expressed in thousands)



2016         2016         Direct-Supprid Organization         Health Science Center Affiliates         A           ASSETS	hands Hospit: and Other 136,00 484,01 308,34 82,56 29,93 36,51 <b>1,077,37</b>
Current Assets:       0       5       3.8       5       2.2.86       5       14.3.9.28       1.1.8.5.4.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1	484,01 308,34 82,56 29,93 36,51 <b>1,077,37</b>
Cash and Cash Equivalents (Note 1)       s       383       s       2,286       s       14,394       s       105,049       s         Investments (Note 4)       1,288,378       1,247,153       80,238       11,854         Accounts Receivable, Net (Note 5)       2,906       2,983       -       -       -         Due From State (Note 6)       42,600       65,305       -       -       -         Due From Component Units/University (Note 7)       13,951       20,580       158,567       43,755         Other Current Assets       3,669       2,765       13,169       1,481       -         Total Current Assets       3,669       2,765       13,169       1,481       -         Noncurrent Assets       3,669       2,765       13,169       1,481       -         Noncurrent Assets       3,669       2,765       13,169       1,481       -         Noncurrent Assets       3,696       37,993       -       -       -         Noncurrent Investments (Note 4)       147,726       13,9276       -       -       -         Nondepreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836       -       -       -       -	484,01 308,34 82,56 29,93 36,51 <b>1,077,37</b>
Cash and Cash Equivalents (Note 1)       s       383       s       2,286       s       14,394       s       105,049       s         Investments (Note 4)       1,288,378       1,247,153       80,238       11,854         Accounts Receivable, Net (Note 5)       2,906       2,983       -       -       -         Due From State (Note 6)       42,600       65,305       -       -       -         Due From Component Units/University (Note 7)       13,951       20,580       158,567       43,755         Other Current Assets       3,669       2,765       13,169       1,481       -         Total Current Assets       3,669       2,765       13,169       1,481       -         Noncurrent Assets       3,669       2,765       13,169       1,481       -         Noncurrent Assets       1,441,367       1,425,653       404,959       216,288       -         Noncurrent Assets       3,699       37,993       -       -       -       -         Noncurrent Investments (Note 4)       147,726       139,276       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -	484,01 308,34 82,56 29,93 36,51 <b>1,077,37</b>
Investments (Note 4)       1.288,378       1.247,153       80,238       11,854         Accounts Receivable, Net (Note 5)       84,941       80,001       138,531       54,149         Due From State (Note 6)       42,690       65,305       -       -       -         Due From State (Note 6)       42,690       65,305       -       -       -         Due From Component Units/University (Note 7)       13,951       20,560       158,567       43,755         Other Current Assets       3,669       2,765       13,169       1,481       -         Total Current Assets       3,669       2,765       13,169       1,481       -         Restricted Cash and Cash Equivalents (Note 1)       20       14       30,237       -       -         Restricted Cash and Cash Equivalents (Note 4)       147,726       139,276       .       -       -         Other Noncurrent Investments (Note 4)       147,77678       1,554,905       182,927       61,836       .       -       -       2,900       -         Depreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836       .       -       2,900       -       2,900       -       2,900       -       2,900	484,01 308,34 82,56 29,93 36,51 <b>1,077,37</b>
Accounts Receivable, Net (Note 5)         84,941         80,001         138,531         54,149           Loars and Notes Receivable, Net (Note 5)         2,966         2,983         -         -           Due From State (Note 6)         42,660         65,305         -         -           Due From Component Units/University (Note 7)         13,951         20,580         158,567         43,755           Inventories         4,449         4,580         660         -         -           Other Current Assets         3,669         2,765         13,169         1,481         -           Total Current Assets         1,441,367         1,425,653         400,959         216,288         -           Noncurrent Assets         1,441,367         1,425,653         400,4959         216,288         -           Restricted Cash and Cash Equivalents (Note 1)         20         14         30,237         -         -           Restricted Cash and Cash Equivalents (Note 4)         147,726         139,276         -         -         -         -         -         -         -         -         -         -         -         -         2,900         -         2,900         -         2,900         -         2,900         - <t< td=""><td>308,34 82,56 29,93 36,51 <b>1,077,37</b></td></t<>	308,34 82,56 29,93 36,51 <b>1,077,37</b>
Loans and Notes Receivable, Net (Note 5)       2,906       2,933       -       -         Due From State (Note 6)       42,690       65,305       -       -         Due From Component Units/University (Note 7)       13,951       20,580       158,567       43,755         Due From Component Units/University (Note 7)       13,951       20,580       158,567       43,755         Other Current Assets       3,669       2,765       13,169       1,481         Total Current Assets       1,441,367       1,425,553       404,959       216,288         Noncurrent Assets:       -       -       -       -         Restricted Cash and Cash Equivalents (Note 1)       20       14       30,237       -         Chans and Notes Receivable, Net (Note 4)       99,690       95,891       1,585,270       12,650         Other Noncurrent Investments (Note 4)       147,726       139,276       -       -         Loans and Notes Receivable, Net (Note 5)       38,396       37,993       -       -         Depreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836         Nondepreciable Capital Assets       69       70       -       2,900       -         Total Noncurrent Assets	82,56 29,93 36,51 <b>1,077,37</b>
Due From State (Note 6)         42,690         65,305	29,93 36,51 <b>1,077,37</b>
Due From Component Units/University (Note 7)         13,951         20,580         158,567         43,755           Inventories         4,449         4,580         60         -           Other Current Assets         3,669         2,765         13,169         1,481         -           Total Current Assets         1,441,367         1,425,653         404,959         216,288         -           Noncurrent Assets:         -         <	29,93 36,51 <b>1,077,37</b>
Inventories         4,449         4,580         60            Other Current Assets         3,669         2,765         13,169         1,481         -           Total Current Assets         1,441,367         1,425,653         404,959         216,288         -           Noncurrent Assets:	29,93 36,51 <b>1,077,37</b>
Other Current Assets         3,669         2,765         13,169         1,481           Total Current Assets         1,441,367         1,425,653         404,959         216,288           Noncurrent Assets:          30,0237         -         -           Restricted Cash and Cash Equivalents (Note 1)         20         14         30,237         -           Restricted Investments (Note 4)         99,690         95,891         1,585,270         12,650           Other Noncurrent Investments (Note 4)         147,726         139,276         -         -           Loans and Notes Receivable, Net (Note 5)         38,396         37,993         -         -         -           Depreciable Capital Assets, Net (Note 8)         1,717,678         1,554,905         182,927         61,836           Nondepreciable Capital Assets (Note 8)         1,717,678         1,549,905         13,794         3,113           Other Noncurrent Assets         69         70         -         2,900         2           Total Noncurrent Assets         2,149,860         2,069,408         1,912,228         80,499         2           Deference OutFLOWS OF RESOURCES         3,591,227         3,495,061         2,317,187         296,787         -           Losses	36,51 <b>1,077,37</b>
Total Current Assets         1,441,367         1,425,653         404,959         216,288           Noncurrent Assets:         -<	1,077,37
Restricted Cash and Cash Equivalents (Note 1)       20       14       30,237       -         Restricted Investments (Note 4)       99,690       95,891       1,585,270       12,650         Other Noncurrent Investments (Note 4)       147,726       139,276       -       -         Loans and Notes Receivable, Net (Note 5)       38,396       37,993       -       -         Depreciable Capital Assets, Net (Note 8)       1,17,778       1,554,905       182,927       61,836         Nondepreciable Capital Assets (Note 8)       1,46,281       2,41,259       113,794       3,113         Other Noncurrent Assets       69       70       -       2,900       -         Total Noncurrent Assets       3,591,227       3,495,061       2,317,187       296,787       -         Deferred OutFLOWS OF RESOURCES	21.10
Restricted Cash and Cash Equivalents (Note 1)       20       14       30,237       -         Restricted Investments (Note 4)       99,690       95,891       1,585,270       12,650         Other Noncurrent Investments (Note 4)       147,726       139,276       -       -         Loans and Notes Receivable, Net (Note 5)       38,396       37,993       -       -         Depreciable Capital Assets, Net (Note 8)       1,717,768       1,554,905       182,927       61,836         Nondepreciable Capital Assets (Note 8)       146,281       241,259       113,794       3,113         Other Noncurrent Assets       69       70       -       2,900       -         Total Noncurrent Assets       3,591,227       3,495,061       2,317,187       296,787       -         Deferred Outflows of Pension Resources (Note 10)       140,766       108,808       -       -       -         Deferred Outflows of Pension Resources (Note 10)       140,766       108,808       -       -       -         Cosses on Debt Refunding       -       -       -       -       -       -       -         Total Assetts AND DEFERRED OUTFLOWS OF RESOURCES       140,766       108,808       -       -       -       -       -       -	21.10
Restricted Investments (Note 4)       99,690       95,891       1,585,270       12,650         Other Noncurrent Investments (Note 4)       147,726       139,276       -       -         Loans and Notes Receivable, Net (Note 5)       38,396       37,993       -       -       -         Depreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836       -	21.10
Other Noncurrent Investments (Note 4)       147,726       139,276       -       -         Loans and Notes Receivable, Net (Note 5)       38,396       37,993       -       -         Depreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836         Nondepreciable Capital Assets (Note 8)       146,281       241,259       113,794       3,113         Other Noncurrent Assets       69       70       -       2,900         Total Noncurrent Assets       3,591,227       3,495,061       2,317,187       296,787         Deference OutFLOWS OF RESOURCES       Jage Particle Pa	21,10
Loans and Notes Receivable, Net (Note 5)       38,396       37,993       -       -         Depreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836         Nondepreciable Capital Assets (Note 8)       146,281       241,259       113,794       3,113         Other Noncurrent Assets       69       70       -       2,900         Total Noncurrent Assets       2,149,860       2,069,408       1,912,228       80,499         TOTAL ASSETS       3,591,227       3,495,061       2,317,187       296,787         Deferred Outflows of Resources (Note 10)       140,766       108,808       -       -         Deferred Outflows of Pension Resources (Note 10)       140,766       108,808       -       -       -         Losses on Debt Refunding       -	598,84
Depreciable Capital Assets, Net (Note 8)       1,717,678       1,554,905       182,927       61,836         Nondepreciable Capital Assets (Note 8)       146,281       241,259       113,794       3,113         Other Noncurrent Assets       69       70       2,900       2,900         Total Noncurrent Assets       2,149,860       2,069,408       1,912,228       80,499       2         TOTAL ASSETS       3,591,227       3,495,061       2,317,187       296,787       2         Deferred OutFlows of Resources (Note 10)       140,766       108,808       -       -       -         Accumulated Decrease in Fair Value       - <td></td>	
Nondepreciable Capital Assets (Note 8)       146,281       241,259       113,794       3,113         Other Noncurrent Assets       69       70       2,900       2,900         Total Noncurrent Assets       2,149,860       2,069,408       1,912,228       80,499       3,113         TOTAL ASSETS       3,591,227       3,495,061       2,317,187       296,787       3,591,227         Deferred Outflows of Pension Resources (Note 10)       140,766       108,808       -       -       -         Accumulated Decrease in Fair Value       -       -       -       -       -       -         of Interest Rate Swap Agreements       -<	
Other Noncurrent Assets69702,900Total Noncurrent Assets2,149,8602,069,4081,912,22880,499TOTAL ASSETS3,591,2273,495,0612,317,187296,787Deferred OutfLOWS OF RESOURCES5108,808666Deferred Outflows of Pension Resources (Note 10)140,766108,808666Accumulated Decrease in Fair Value6108,808666of Interest Rate Swap Agreements66108,808666TOTAL DEFERRED OUTFLOWS OF RESOURCES140,766108,8086666TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES\$3,731,993\$3,603,869\$2,317,187\$296,787\$LLABILITIESSurface	763,23
Total Noncurrent Assets2,149,8602,069,4081,912,22880,499TOTAL ASSETS3,591,2273,495,0612,317,187296,787Deferred OutFLOWS OF RESOURCES	293,31
TOTAL ASSETS3,591,2273,495,0612,317,187296,787DEFERRED OUTFLOWS OF RESOURCES Deferred Outflows of Pension Resources (Note 10)140,766108,808Accumulated Decrease in Fair Value of Interest Rate Swap AgreementsLosses on Debt RefundingTOTAL DEFERRED OUTFLOWS OF RESOURCES140,766108,808TOTAL DEFERRED OUTFLOWS OF RESOURCES140,766108,808TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES\$ 3,731,993\$ 3,603,869\$ 2,317,187\$ 296,787\$LIABILITIES Current Liabilities:	110,61
DEFERRED OUTFLOWS OF RESOURCES Deferred Outflows of Pension Resources (Note 10) 140,766 108,808	1,787,10
Deferred Outflows of Pension Resources (Note 10) 140,766 108,808<	2,864,48
Accumulated Decrease in Fair Value       -	
of Interest Rate Swap Agreements -   Losses on Debt Refunding -   TOTAL DEFERRED OUTFLOWS OF RESOURCES 140,766   108,808 -   TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES \$ 3,731,993   \$ 3,603,869 \$ 2,317,187   \$ 296,787 \$	122,01
Losses on Debt Refunding	
TOTAL DEFERRED OUTFLOWS OF RESOURCES       140,766       108,808       -       -       -         TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES       \$ 3,731,993       \$ 3,603,869       \$ 2,317,187       \$ 296,787       \$         LIABILITIES       Current Liabilities:       -       -       -       -       -       -	72,99
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES \$ 3,731,993 \$ 3,603,869 \$ 2,317,187 \$ 296,787 \$	41
LIABILITIES Current Liabilities:	195,43
Current Liabilities:	3,059,91
Current Liabilities:	
Accounts regulate \$ 12,340 \$ 03,001 \$ 20,000 \$ 13,000 \$	255,89
Salaries and Wages Payable 38,188 25,588 - 8,166	
	81,11
Due To Component Units/University (Note 7)         190,128         199,777         74,649         4,954           Unearmed Devenue (Note 11)         E6 687         43 316         63 358         40	59,85
Unearned Revenue (Note 11)         56,687         43,316         62,258         40           Dependent Revenue (Note 11)         11,200         11,010         108	
Deposits Held in Custody         11,390         11,910         -         108           Other Current Liabilities         -         -         4.503         2.000	
Long-Term Liabilities - Current Portion: (Note 12)	
Capital Improvement Debt Payable 9,283 8,909	22.53
Bonds Payable 5,035 2,081	23,57
Loans and Notes Payable     551     528     14,719       Installment Durphase Agreements Durpha     1,700     1,120	
Installment Purchase Agreements Payable 1,790 1,138	
Capital Leases Payable 155 146 - 108	
Compensated Absences Payable 16,668 11,861 230 -	2,73
Net Pension Liability 5,680 4,709	2,73
Liability for Self-Insured Claims 23,096	
Total Current Liabilities         403,466         376,883         205,345         30,960	4,68

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### STATEMENT OF NET POSITION

### 015-2016 | ANNUAL FINANCIAL REPORT

### As of June 30, 2016 (amounts expressed in thousands)

	University	Iniversity of Florida Component Units		all have	
	2016	2015	Direct-Support Organizations	Health Science Center Affiliates	Shands Hospital and Others
Noncurrent Liabilities: (Note 12)					
Capital Improvement Debt Payable	\$ 148,820	\$ 158,314	\$ -	\$ -	s -
Bonds Payable	-	-	86,415	28,914	1,091,805
Loans and Notes Payable	10,113	10,664	3,548	8,000	
Installment Purchase Agreements Payable	2,634	1,921	Section 1		X # 2 7 -
Capital Leases Payable	2,509	2,664	States and the	60	5,449
Compensated Absences Payable	100,642	117,419	3,323	States -	- And -
Other Postemployment Benefits Payable	267,706	217,539		1 2 2 3 -	3,260
Net Pension Liability	348,066	219,918	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	the second of the	
Liability for Self-Insured Claims	-		- 15 Y 1-	CV States	34,347
Other Noncurrent Liabilities	17,954	18,214	46,080	1,006	138,366
Total Noncurrent Liabilities	898,444	746,653	139,366	37,980	1,273,227
TOTAL LIABILITIES	1,301,910	1,123,536	344,711	68,940	1,701,092
DEFERRED INFLOWS OF RESOURCES					
Deferred Inflows of Pension Resources (Note 10)	53,791	160,302	- Capat 1		62,513
Accumulated Increase in Fair Value					
of Interest Rate Swap Agreements					8,822
Gains on Debt Refunding	-				2,936
TOTAL DEFERRED INFLOWS OF RESOURCES	53,791	160,302		- 3002	74,271
TOTAL LIABILITIES AND DEFERRED INFLOWS					
OF RESOURCES	1,355,701	1,283,838	344,711	68,940	1,775,363
NET POSITION					
Net Investment in Capital Assets	1,674,399	1,615,971	112,487	25,786	143,617
Restricted:					
Nonexpendable:					
Endowment		NR Cat	1,273,854		97
Expendable:					
Endowment		- 21-12 -	266,525	-	14,082
Loans	38,829	37,424	1		-
Capital Projects	116,885	113,024		-	
Debt Service	4,811	4,855	and the t	-	
Other	414,880	436,577	173,530	1. 3 -	156,629
Unrestricted	126,488	112,180	146,080	202,061	970,125
TOTAL NET POSITION	2,376,292	2,320,031	1,972,476	227,847	1,284,550
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	\$ 3,731,993	\$ 3,603,869	\$ 2,317,187	\$ 296,787	\$ 3,059,913

The accompanying notes are an integral part of these financial statements.

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### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

for the Fiscal Year Ended June 30, 2016 (amounts expressed in thousands)

	University	of Florida	Component Units		
	2015-16	2014-15	Direct-Support Organizations	Health Science Center Affiliates	Shands Hospital and Others
OPERATING REVENUES					
Student Tuition and Fees	\$ 557,923	\$ 522,444	\$ -	\$ -	\$ -
Scholarship Allowances	(147,147)	(146,206)	-	-	-
Student Tuition and Fees, Net of Scholarship Allowances	410,776	376,238	-	-	-
Federal Grants and Contracts	407,784	386,876	-		-
State and Local Grants and Contracts	46,649	44,642	-	-	-
Nongovernmental Grants and Contracts	756,686	744,655	-	-	-
Sales and Services of Auxiliary Enterprises (Note 13)	125,974	126,085	-	-	
Sales and Services of Educational Departments	55,648	52,098	-		- //
Sales and Services of Component Units	-		178,740	-	
Hospital Revenues		-	-	773,332	1,998,247
Gifts and Donations - Component Units	-	-	131,050		-
Royalties and Licensing Fees - Component Units	-	1.	35,913		-
Interest on Loans and Notes Receivable	1,146	1,092		- /	-
Other Operating Revenues	3,649	3,644	10,493	69,191	35,992
Total Operating Revenues	1,808,312	1,735,330	356,196	842,523	2,034,239
OPERATING EXPENSES					
Employee Compensation and Benefits	1,882,675	1,811,810	1,319	89,584	870,121
Services and Supplies	546,030	496,362	354,453	144,500	890,177
Utilities and Communications	70,588	67,727	_	<u> </u>	_
Scholarships, Fellowships, and Waivers, Net	100,159	83,861		_	(PR)
Depreciation	132,523	134,530	10,961	19,282	89,189
Self-Insured Claims and Expenses	-	_	-		2,242
Total Operating Expenses (Note 18)	2,731,975	2,594,290	366,733	253,366	1,851,729
Operating Income (Loss)	(923,663)	(858,960)	(10,537)	589,157	182,510
NONOPERATING REVENUES (EXPENSES)	674.006	6 42 570	0.000		7.050
Noncapital State Appropriations	674,086	643,570	8,000		7,050
Federal and State Student Financial Aid	115,948	115,755			-
Noncapital Grants, Contracts, and Gifts	136,928	262,161	-		20 777
Investment Income	23,544	34,321	(48,620)	663	28,777
Net Increase (Decrease) in the Fair Value of Investments	(15,946)	(1,144)	(3,742)	(1,350)	10,478
Investment Expenses	(4,047)	(3,842)	(241)	(809)	
Other Nonoperating Revenues	3,417	710	11,494	-	14,298
Gain (Loss) on Disposal of Capital Assets	(2,072)	(2,384)	-	3,182	(121)
Interest on Capital Asset-Related Debt	(7,585)	(8,584)	(1,724)	-	(22,966)
Other Nonoperating Expenses	(5,019)	(5,782)	(70,090)	(565,198)	(122,884)
Net Nonoperating Revenues (Expenses)	919,254	1,034,781	(104,923)	(563,512)	(85,368)
Income (Loss) Before Other Revenues	(4,409)	175,821	(115,460)	25,645	97,142
Capital State Appropriations	33,076	54,222	-	-	
Capital Grants, Contracts, and Donations	27,594	31,945	-	-	-
Additions to Permanent Endowments			48,592		
Total Other Revenues	60,670	86,167	48,592		
Increase (Decrease) in Net Position	56,261	261,988	(66,868)	25,645	97,142
Net Position, Beginning of Year	2,320,031	2,488,792	2,039,344	202,202	1,187,408
Adjustment to Beginning Net Position		(430,749)			
Adjusted Net Position, Beginning of Year, as Restated	2,320,031	2,058,043	2,039,344	202,202	1,187,408
Net Position, End of Year	\$ 2,376,292	\$ 2,320,031	\$ 1,972,476	\$ 227,847	\$ 1,284,550

The accompanying notes are an integral part of these financial statements.

### STATEMENT OF CASH FLOWS

### for the Fiscal Year Ended June 30, 2016 (amounts expressed in thousands)

	University of Florida			
		2015-16		2014-15
CASH FLOWS FROM OPERATING ACTIVITIES	÷	402.000	¢	270.050
Tuition and Fees, Net Grants and Contracts	\$	408,000	\$	379,956
Sales and Services of Auxiliary Enterprises		1,225,608 129,456		1,202,629 128,275
Sales and Services of Educational Departments		56,515		53,736
Repayment of Loans and Notes Receivable from Students		6,365		6,218
Interest on Loans Receivable		1,122		1,112
Other Operating Receipts		2,758		3,686
Payments to Employees		(1,841,227)		(1,788,368)
Payments to Suppliers for Goods and Services		(608,830)		(558,677)
Payments to Students for Scholarships and Fellowships		(100,159)		(83,861)
Loans Issued to Students		(6,692)		(7,432)
Net Cash Used by Operating Activities		(727,084)		(662,726)
Net cash used by operating Activities		(727,084)		(002,720)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Noncapital State Appropriations		674,086		643,570
Federal and State Financial Aid		115,948		115,755
Noncapital Grants, Contracts, and Gifts		136,928		262,161
Direct Loan Program Receipts		255,279		257,939
Direct Loan Program Disbursements		(255,270)		(257,939)
Net Change in Funds Held for Others		(8,667)		160,120
Other Nonoperating Receipts		567		636
Other Nonoperating Disbursements Net Cash Provided by Noncapital Financing Activities		(4,405) <b>914,466</b>		(19,745) <b>1,162,497</b>
		914,400		1,102,497
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital State Appropriations		55,691		34,894
Capital Grants, Contracts, and Donations		27,977		13,565
Proceeds from Sales of Capital Assets		1,717		419
Other Receipts for Capital Projects		2,854		74
Purchase or Construction of Capital Assets		(207,523)		(200,486)
Principal Paid on Capital Debt and Leases		(11,878)		(16,182)
Interest Paid on Capital Debt and Leases		(11,878)		(8,584)
Net Cash Used by Capital and Related Financing Activities		(138,747)		(176,300)
CASH FLOWS FROM INVESTING ACTIVITIES				
Sale of Investments		1,718,279		1,731,427
Purchase of Investments		(1,782,829)		(2,083,839)
Investment Income		14,018		31,075
Net Cash Used by Investing Activities		(50,532)		(321,337)
Net Increase (Decrease) in Cash and Cash Equivalents		(1,897)		2,134
Cash and Cash Equivalents, Beginning of Year		2,300		166
Cash and Cash Equivalents, End of Year		\$403		\$2,300
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES				
Operating Loss Adjustments to Reconcile Operating Loss to Net	\$	(923,663)	\$	(858,960)
Cash Used by Operating Activities:				
Depreciation Expense		132,523		134,530
Change in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:				
Receivables, Net		(4,702)		14,754
Due From Component Units		6,629		4,558
Inventories		132		110
Other Assets		296		(784)
Accounts Payable		7,360		6,086
Salaries and Wages Payable		12,600		1,415
Unearned Revenue		13,371		13,780
Deposits Held in Custody		(477)		(243)
Other Postemployment Benefits Payable		50,167		36,849
Compensated Absences Payable		(11,970)		3,329
Net Pension Liability		129,119		(107,744)
Pension Deferred Outflows		(31,958)		(70,708)
		(106,511)		160,302
Pension Deferred Inflows NET CASH USED BY OPERATING ACTIVITIES	\$	(727,084)	\$	(662,726)

### SUPPLEMENTAL DISCLOSURE OF NONCASH OPERATING, INVESTING, AND CAPITAL AND RELATED FINANCING ACTIVITIES

The following items are recognized on the Statement of Net Position or the Statement of Revenues, Expenses, and Changes in Net Position, but are not cash transactions for the Statement of Cash Flows:

Unrealized loss on investments	\$ (15,946)
Acquisition of equipment under installment purchase agreements	\$ 3,344
Loss on disposal of capital assets	\$ (2,072)

The accompanying notes are an integral part of these financial statements.

# NOTES TO THE FINANCIAL STATEMENTS

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FOR THE FISCAL YEAR ENDED JUNE 30, 2016



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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies followed by the University of Florida are described below to enhance the usefulness of the financial statements.

### A. REPORTING ENTITY

The University of Florida is a separate public instrumentality that is part of the State university system of public universities, which is under the general direction and control of the Florida Board of Governors. The University is directly governed by a Board of Trustees (Trustees) consisting of thirteen members. The Governor appoints six citizen members and the Board of Governors appoints five citizen members. These members are confirmed by the Florida Senate and serve staggered terms of five years. The chair of the faculty senate and the president of the student body of the University are also members. The Board of Governors establishes the powers and duties of the Trustees.

The Trustees are responsible for setting policies for the University, which provide governance in accordance with State law and Florida Board of Governors Regulations. The Trustees select the University President. The University President serves as the executive officer and the corporate secretary of the Trustees, and is responsible for administering the policies prescribed by the Trustees.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the primary government's financial statements to be misleading or incomplete. Based on the application of these criteria, the University of Florida is a component unit of the state of Florida, and its financial balances and activities are discretely presented in the State's Comprehensive Annual Financial Report.

### **B. DISCRETELY PRESENTED COMPONENT UNITS**

Based on the application of the criteria for determining component units, certain affiliated organizations are required to be included within the University reporting entity as discretely presented component units because of the significance of their relationship with the University. These organizations are legally separate from the University and are governed by separate boards. The University further categorizes its component units as Direct-Support Organizations, Health Science Center Affiliates, and Shands Hospital and Others. An annual audit of each organization's financial statements is conducted by independent certified public accountants. The annual reports are submitted to the Auditor General and the University Board of Trustees. Additional information is presented in Note 19.

However, financial activities of certain component units are not included in the University's financial statements and are denoted below with an asterisk (\*). The total assets and operating revenues related to these component units are \$49 million and \$33 million, respectively. These amounts represent approximately one percent of the total aggregate component units' assets and operating revenues.

### C. DIRECT-SUPPORT ORGANIZATIONS

The University's direct-support organizations, as provided for in Section 1004.28, Florida Statutes, and Board of Governors Regulation 9.011, are considered component units of the University of Florida and therefore, the latest audited financial statements of these organizations are discretely presented in the financial statements of the University. These legally separate, not-for-profit corporations are organized and operated exclusively to assist the University to achieve excellence by providing supplemental resources from private gifts and bequests and valuable education support services. The Statute authorizes these organizations to receive, hold, invest, and administer property and to make expenditures to or for the benefit of the University. These organizations and their purposes are explained as follows:

■ University of Florida Foundation, Inc., solicits, collects, manages, and directs contributions to the various academic departments and programs of the University and assists the University in fund raising, public relations, and maintenance of alumni records. Their financial statements include the activities of the University of Florida Alumni Association, Inc.

**The University Athletic Association, Inc.,** conducts various intercollegiate athletic programs for and on behalf of the University.

University of Florida Research Foundation, Inc., promotes, encourages, and assists research activities of the University through income derived from or related to the development and commercialization of intellectual properties, which include inventions, discoveries, processes, and work products.

GatorCare Health Management Corporation coordinates and facilitates the management of the self-insured health insurance plan of the University and its participating affiliated employers, collecting and paying employer and employee premiums.

**Gator Boosters, Inc.,** solicits funds for the benefit of the University athletic programs.

University of Florida Development Corporation develops and maintains Innovation Square where the University-owned Florida Innovation Hub is located.

Citrus Research and Development Foundation, Inc., was formed to advance disease and production research and product development activities to ensure the survival and competitiveness of Florida's citrus growers through innovation.

**University of Florida Alumni Association, Inc.**, supports activities of the alumni of the University of Florida. Its financial transactions are reflected in the financial statements of the University of Florida Foundation, Inc.

**Florida Foundation Seed Producers, Inc.,**\* supplies Florida farmers and producers with crop seed and nursery stock.

This organization stocks foundation seed of the best-known varieties acceptable to Florida climate and soils in adequate quantities and at reasonable prices.

■ The University of Florida Law Center Association, Inc.,\* promotes, supports, and improves legal education, legal research, the legal profession, and the administration of justice; and assists the Levin College of Law in the development and maintenance of a law center.

**Florida 4-H Club Foundation, Inc.,**\* promotes the educational objectives of the 4-H Youth Development Program, an official part of the Florida Cooperative Extension Service.

University of Florida Leadership and Education Foundation, Inc.,\* was formed to further agriculture and natural resource education and related activities, promote agriculture and natural resources leadership, and make contributions to and confer benefits upon the University.

University of Florida Investment Corporation\* promotes the educational purposes of the University of Florida by providing investment research, advice, counsel, and management to and for the University Board of Trustees and affiliated organizations of the University.

**Citrus Research and Education Foundation, Inc.,**\* expedites citrus production, propagates new plant materials, collects and analyzes environmental impact research data, and provides research and education support to the University of Florida Citrus Research and Education Center at Lake Alfred.

**Treasure Coast Agricultural Research Foundation, Inc.,**\* supports, encourages, and fosters research, education, and extension at the Institute of Food and Agricultural Sciences of the University on issues related to the citrus industry within the Indian River region.

**UF Historic St. Augustine, Inc.,**\* ensures the long-term preservation and interpretation of State-owned historic properties in St. Augustine.

Southwest Florida Research and Education Foundation, Inc.,\* provides research and educational support to the University of Florida Southwest Florida Research and Education Center.

### D. HEALTH SCIENCE CENTER AFFILIATES

The corporations listed below, except University of Florida Jacksonville Healthcare, Inc., and Faculty Clinic, Inc., are Faculty Practice Plans, as provided for in Board of Governors Regulation 9.017. The Faculty Practice Plans provide educationally-oriented clinical practice settings and opportunities through which faculty members provide health, medical, veterinary, and dental care to patients as an integral part of their academic activities and their employment as faculty. Because these faculty practice activities generate



income, the colleges are authorized to regulate fees generated from faculty practice and maintain Faculty Practice Plans for the orderly collection and distribution of fees. These organizations provide significant support for the clinical instruction function of the University of Florida J. Hillis Miller Health Science Center (JHMHC) and are component units of the University of Florida.

**Florida Clinical Practice Association, Inc.,** bills and collects clinical professional fees to support the educational, research, and service programs of the University of Florida College of Medicine.

University of Florida Jacksonville Physicians, Inc., bills and collects clinical professional fees to support the educational, research, and service programs of the University of Florida College of Medicine – Jacksonville.

University of Florida Jacksonville Healthcare, Inc., was a notfor-profit health services support organization, as provided for in Board of Governors Regulation 9.011, the purpose of which was to further medical education and operate outpatient clinic facilities, by engaging in strategic alliances and partnerships with non-academic entities, effecting managed care contracting and provider network development for the JHMHC. On June 30, 2016, University of Florida Jacksonville Healthcare, Inc. was merged into University of Florida Jacksonville Physicians, Inc.

Florida Veterinary Medicine Faculty Association, Inc., bills and collects clinical professional fees to support the educational, research, and service programs of the University of Florida College of Veterinary Medicine.

**Faculty Associates, Inc.,** bills and collects clinical professional fees to support the educational, research, and service programs of the University of Florida College of Dentistry.

**Faculty Clinic, Inc.,**\* a not-for-profit, tax-exempt corporation operates primarily as a facility management company that leases space to Shands Jacksonville and University of Florida Jacksonville Physicians, Inc.

University of Florida College of Nursing Faculty Practice Association, Inc.,\* performs billing and collection of professional fees to support the educational, research, and service programs of the University of Florida College of Nursing.

**Florida Health Professions Association, Inc.**,\* performs billing and collection of clinical professional fees to support the educational, research, and service programs of the University of Florida College of Public Health and Health Professions.

University of Florida College of Pharmacy Faculty Practice Association, Inc.,\* performs billing and collection of fees to support the educational, research, and service programs of the University of Florida College of Pharmacy.

### E. SHANDS HOSPITAL AND OTHERS

Shands Teaching Hospital and Clinics, Inc., (Shands) was incorporated October 15, 1979, as a not-for-profit corporation. Shands, a major tertiary care teaching institution, is a leading referral center in the state of Florida and the southeast United States and facilitates medical education programs at the University.

Shands entered into a contractual agreement, as of July 1, 1980, as subsequently restated and amended, with the Florida Board of Education, to provide for the use of hospital facilities at the JHMHC through December 31, 2030, with renewal provisions. The contractual agreement also provides for the transfer to Shands of all other assets and liabilities arising from the operation of the hospital facilities prior to July 1, 1980. At termination of

the contractual agreement, the net position of Shands reverts to the State Board of Education. Legal title to all buildings and improvements transferred to Shands remains with the state of Florida during the term of the contractual agreement. The contractual agreement provides for a 12-month grace period for any event of default, other than the bankruptcy of Shands. In addition, the contractual agreement limits the right of the State Board of Education to terminate the contractual agreement solely to the circumstance in which Shands declares bankruptcy and, in such event, requires net revenues derived from the operation of the hospital facilities to continue to be applied to the payment of Shands' debts.

Under the terms of the contractual agreement, Shands is obligated to manage, operate, maintain, and insure the hospital facilities in support of the programs of the JHMHC and further agrees to contract with the State Board of Education for the provision of these programs. By operation of law, the University of Florida Board of Trustees has become the successor-in-interest to the State Board of Education.

■ Shands Jacksonville HealthCare, Inc., (Shands Jacksonville) is a Florida not-for-profit corporation. Shands Jacksonville was organized primarily to provide healthcare and related services to the community, including the City of Jacksonville and surrounding counties, and to support the teaching and research missions of the University.

University of Florida Self-Insurance Program (the Program) was created by the Florida Board of Regents, succeeded by the Florida Board of Governors, pursuant to Section 1004.24, Florida Statutes. The Program provides comprehensive general liability and professional liability (malpractice) coverage for the University of Florida and affiliated teaching hospitals that are providing education in healthcare or veterinary services.

• University of Florida Healthcare Education Insurance Company (HEIC) was created on September 1, 1994, as a selfinsurance mechanism created pursuant to Section 1004.24, Florida Statutes. HEIC writes coverage for the participants in the Self-Insurance Program (the Program) for loss exposure above the Program's retention. HEIC obtains excess loss reinsurance coverage from commercial insurance carriers for certain layers of exposure.

#### F. BASIS OF PRESENTATION

The University's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the University with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public universities various reporting options. The University of Florida has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entity-wide reporting including the following components:

- Management's Discussion and Analysis
  - Basic Financial Statements:

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- 1. Statement of Net Position
- 2. Statement of Revenues, Expenses, and Changes in Net Position
- 3. Statement of Cash Flows
- 4. Notes to the Financial Statements
- Other Required Supplementary Information

#### **G. BASIS OF ACCOUNTING**

Basis of accounting refers to when revenues, expenses, and related assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The University's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from non-exchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The University follows GASB standards of accounting and financial reporting.

The University's component units use the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred. Twenty-two component units follow GASB standards of accounting and financial reporting. Eight component units (University of Florida Foundation, Inc., Florida Foundation Seed Producers, Inc., Southwest Florida Research and Education Foundation, Inc., Citrus Research and Education Foundation, Inc., Citrus Research and Education Foundation, Inc., Treasure Coast Agricultural Research Foundation, Inc., University of Florida Alumni Association, Inc., and University of Florida Investment Corporation) follow FASB standards of accounting and financial reporting for not-for- profit organizations.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been eliminated from revenues and expenses for reporting purposes.

The University's principal operating activities consist of instruction, research, and public service. Operating revenues and expenses generally include all fiscal transactions directly related to these activities as well as administration, operation, and

maintenance of capital assets and depreciation on capital assets. Nonoperating revenues include noncapital state appropriations, federal and state student financial aid, investment income, and capital state appropriations for construction projects. Interest on capital asset-related debt is a nonoperating expense.

The Statement of Net Position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the University's policy to first apply the restricted resources to such programs, followed by the use of the unrestricted resources.

The Statement of Revenues, Expenses, and Changes in Net Position is presented by major sources and is reported net of tuition scholarships, discounts, and allowances. Tuition scholarships, discounts, and allowances are the differences between the stated charge for goods and services provided by the University and the amount that is actually paid by a student or a third party making payments on behalf of the student. The University applied "The Alternate Method" as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarships, discounts, and allowances. Under this method, the University computes these amounts by allocating the cash payments to students, excluding payments for services, on a ratio of total aid to the aid not considered to be third-party aid.

The Statement of Cash Flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting.* 

## H. CASH AND CASH EQUIVALENTS

The amount reported by the University as cash and cash equivalents consists of cash on hand and cash in demand accounts. University cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets or other restricted assets, are classified as restricted.

#### I. INVESTMENTS AND FAIR VALUE MEASUREMENT

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The University reports certain investments at net asset value as allowed per GASB Statement No. 72, Fair Value Measurement and Application.

#### J. CAPITAL ASSETS

University capital assets consist of land, construction in progress, works of art and historical treasures, buildings, infrastructure and other improvements, furniture and equipment, library resources, property under capital lease and leasehold improvements, computer software, and other capital assets. These assets are capitalized and recorded at cost at the date of acquisition or at estimated fair value on the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The University has a capitalization threshold of \$4 million for intangible assets, which includes computer software, \$5,000 for tangible personal property, and \$250 for library resources. The costs of all new buildings and projects adding new square footage are capitalized. Infrastructure and leasehold improvements have a \$250,000 capitalization threshold. For building renovations, the threshold is \$250,000 or less if the amount expended is at least 25% of the cost basis of the building. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings 5 to 50 years, depending on construction
- Infrastructure and Other Improvements 10 to 50 years
- Furniture and Equipment 3 to 20 years
- Library Resources 10 years
- Property Under Capital Lease and Leasehold Improvements
   10 to 50 years
- Computer Software 5 years

#### **K. NONCURRENT LIABILITIES**

Noncurrent liabilities include principal amounts of capital improvement debt payable, loans and notes payable, installment purchase agreements payable, capital leases payable, compensated absences payable, other postemployment benefits payable, net pension liabilities, and other noncurrent liabilities that are not scheduled to be paid within the next fiscal year. Capital improvement debt payable is reported net of unamortized premiums or discounts and losses on refunding. The University amortizes debt premiums and discounts over the life of the debt using the straight-line method. Losses on refunding are amortized over the life of the old debt or new debt (whichever is shorter) using the straight-line method.

## L. PENSIONS

For purposes of measuring the net pension liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS's and the HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS



plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

# 2. REPORTING CHANGES

The University implemented GASB Statement No. 72, *Fair Value Measurement and Application*, for the 2015-16 fiscal year. This requires the University to use valuation techniques that are appropriate under the circumstances and for which sufficient data are available to measure fair value. The investments of the University and its component units are presented in Note 4 in accordance with this statement.

The University implemented GASB Statement No. 79, *Certain External Investment Pools and Pool Participants,* which establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes.

# 3. ADJUSTMENTS TO BEGINNING NET POSITION

University of Florida Jacksonville Healthcare, Inc. merged with University of Florida Jacksonville Physicians, Inc. effective June 30, 2016. Table 1 summarizes the Adjustments to Beginning Net Position reported in the Component Units' Statement of Revenues, Expenses, and Changes in Net Position.

#### Table 1. Adjustments to Beginning Net Position - Component Units

Description	н	ealth Science Center Affiliates
Jacksonville Healthcare, Inc.	\$	(369,091)
UF Jacksonville Physicians, Inc.		369,091
Total Adjustments to Beginning Net Position	\$	

# 4. INVESTMENTS

Section 1011.42(5), Florida Statutes, authorizes universities to invest funds with the State Treasury and State Board of Administration (SBA), and requires that universities comply with the statutory requirements governing investment of public funds by local governments. Accordingly, universities are subject to the requirements of Chapter 218, Part IV, Florida Statutes. The University's Board of Trustees has adopted a written investment policy providing that surplus funds of the University shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Pursuant to Section 218.415(16), Florida Statutes, the University is authorized to invest in the Florida PRIME investment pool administered by the SBA; interest-bearing time deposits and savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open-end or closed-end management type investment companies; Securities and Exchange Commission registered money market funds with the highest



credit quality rating from a nationally recognized rating agency; and other investments approved by the University's Board of Trustees, as authorized by law. Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted. Investments of the University and its component units at June 30, 2016, are reported at fair value and shown in Tables 2 through 5.

#### **Table 2. University Investments Fair Value Measurements Using Quoted Prices in** Active Markets for **Significant Other** Significant **Identical Assets** Observable Unobservable **Investments by Fair Value Level** (Level 1) Inputs (Level 2) Inputs (Level 3) Amount External Investment Pool: State Treasury Special Purpose Investment Account 848,519,170 848,519,170 Ś Ś Ś Ś 1,978,769 State Board of Administration Debt Service Accounts 1,978,769 Fixed Income Fund 9,976,048 9,976,048 Total Investments by Fair Value Level 860,473,987 11,954,817 848,519,170 Ś Ś \$ Investments Measured at the Net Asset Value (NAV) **Private Equity Funds** 675,320,285 **Total University Investments** \$ 1,535,794,272

Table 3. University Investments Measured at the NAV										
Investments Measured at the NAV		Fair Value		Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period				
Private Equity Funds	\$	675,320,285	\$	<u> </u>	N/A	N/A				

Private Equity Funds - This category includes investments in several limited partnership funds that invest in equity securities and debt of private companies.

#### Table 4. Component Unit Investments

		Fair Value Measurements Using					
Investments by Fair Value Level	Amount	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)			
External Investment Pool:							
State Treasury Special Purpose Investment Account	\$ 417,942,838	\$ -	\$ -	\$ 417,942,838			
US Government and Federally-Guaranteed Obligations	2,993,367	2,455,540	537,827	-			
Federal Agency Obligations	8,225,148	-	8,225,148	-			
Domestic Bonds and Notes	5,070,119	-	5,070,119	-			
International Bonds and Notes	100,000	-	100,000	-			
Domestic Stock	421,836	398,523	23,313	-			
International Stock	69,098	69,098	-	-			
Equity Mutual Funds	127,393,917	58,360,520	69,033,397	-			
Bond Mutual Funds	190,338,869	128,486,662	61,852,207	-			
Other Investments	44,202,376		41,434,000	2,768,376			
Total Investments by Fair Value Level	796,757,568	\$ 189,770,343	\$ 186,276,011	\$ 420,711,214			
Investments Measured at the Net Asset Value (NAV)							
International Equity	23,275						
Hedge Funds	10,857,448						
Short-Term Investments	11,676,840						
Private Equity Funds	1,903,283,253						
Total Investments Measured at the NAV	1,925,840,816						
Total Investments Measured at Fair Value	2,722,598,384						
Other							
State Board of Administration Florida PRIME	10,314						
Real Estate Investments	6,645,574						
Cash Surrender Value of Life Insurance Policy	467,872						
Domestic Stock	251,268						
Commercial Paper	7,908,000						
Cash Collateral on Deposit with Swap Counterparty	34,991,000						
Total Other Investments	50,274,028						
Total Component Unit Investments	\$ 2,772,872,412						

# Table 5. Component Unit Investments Measured at the NAV

Investments Measured at the NAV	 Fair Value	 Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
International Equity	\$ 23,275	\$ -	Illiquid	N/A
Hedge Funds	10,857,448	-	Annually	90 Days
Short-Term Investments	11,676,840	-	Daily	1 Day
Private Equity Funds	 1,903,283,253	223,977,391	Monthly	30-45 Days
Total Component Unit Investments	\$ 1,925,840,816	\$ 223,977,391		

■ **International equity** – This category includes equity interests, which at year-end, are subject to a six-month lockup period, ending in January 2017.

Hedge Funds – This category includes an investment in a hedge fund in which the fund manager is authorized to invest in a broad spectrum of securities that include, but are not limited to the following: equity and debt securities, currency, commodities, foreign debt, options, futures and swaps. Short-Term Investments – This category includes investments in money market funds and other short-term instruments designed to preserve capital, liquidity, and current income.

Private Equity Funds - This category includes investments in several limited partnership funds that invest in equity securities and debt of private companies.



#### A. EXTERNAL INVESTMENT POOLS

The University and its discretely presented component units (see Note 1) reported investments at fair value totaling \$848,519,170 and \$417,942,838, respectively, at June 30, 2016, in the State Treasury Special Purpose Investment Account (SPIA) investment pool, representing ownership of a share of the pool, not the underlying securities. Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The SPIA carried a credit rating of A+f by Standard and Poor's and had an effective duration of 2.61 years and fair value factor of 1.0143 at June 30, 2016. Participants contribute to the Treasury Pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balances. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The University relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury investment pool are included in the notes to the financial statements of the State's Comprehensive Annual Financial Report.

#### B. STATE BOARD OF ADMINISTRATION DEBT SERVICE ACCOUNTS

The University reported investments at fair value totaling \$1,978,769 at June 30, 2016, in the State Board of Administration (SBA) Debt Service Accounts. These investments are used to

make debt service payments on bonds issued by the State Board of Education for the benefit of the University. The University's investments consist of United States Treasury securities, with maturity dates of six months or less and are reported at fair value. The University relies on policies developed by the SBA for managing interest rate risk and credit risk for these accounts. Disclosures for the Debt Service Accounts are included in the notes to the financial statements of the State's Comprehensive Annual Financial Report.

#### **C. OTHER INVESTMENTS**

In addition to external investment pools, the University and its discretely presented component units invested in various debt and equity securities, money market funds, and mutual funds. For the University, the majority of the other investments are private equity funds managed by the University of Florida Investment Corporation (UFICO). For the University's discretely presented component units, other investments are those reported primarily by the University of Florida Foundation, Inc., The University Athletic Association, Inc., Florida Clinical Practice Association, Inc., Shands Teaching Hospital and Clinics, Inc., Shands Jacksonville HealthCare, Inc., and the University of Florida Self-Insurance Program. The following risks apply to the University's and its discretely presented component units' investments other than external investment pools:

■ Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Pursuant to Section 218.415(16), Florida Statutes, the University's investments in securities must provide sufficient liquidity to pay obligations as they come due. Investments of the University's component units (excluding those reporting under FASB standards) in debt securities, bonds and notes, and bond mutual funds, and their future maturities at June 30, 2016, are shown in Table 6. Credit Risk - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Obligations of the United States Government or obligations explicitly guaranteed by the United States Government are not considered to have credit risk and do not require disclosure of credit quality. The private equity funds are unrated. At June 30, 2016, the University's component units (excluding those reporting under FASB standards) had bonds and notes and bond mutual funds, with quality ratings by nationally recognized rating agencies (e.g., Moody's Investors Service), as shown in Table 7.

Custodial Credit Risk – Custodial credit risk is the risk that in the event of the failure of the counterparty to a transaction, the University will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Exposure to custodial credit risk relates to investment securities that are held by someone other than the University and are not registered in the University's name. The University has no formal policy on custodial credit risk. The component units manage their custodial credit risk based on various investment policies, which may be obtained separately from the component units.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of the University's investments in a single issuer. The University has no formal policy on concentration of credit risk. The component units manage their concentration of credit risk based on various investment policies, which may be obtained separately from the component units.

# 5. RECEIVABLES

#### A. ACCOUNTS RECEIVABLE

Accounts receivable represent amounts for grant and contract reimbursements due from third parties, various sales and services provided to students and third parties, student tuition and fees, and interest accrued on investments and loans receivable. Accounts receivable, net of an allowance for uncollectible accounts, reported as of June 30, 2016, are summarized in Table 8.

Table 8. Accounts Receivable									
Description		Amount							
Grants and Contracts	\$	69,252,384							
Sales and Services of Auxiliary Enterprises		4,173,241							
Student Tuition and Fees		8,509,814							
Sales and Services of Educational Departments		1,463,385							
Interest		1,542,106							
Total Accounts Receivable, Net	\$	84,940,930							

#### **B. LOANS AND NOTES RECEIVABLE**

Loans and notes receivable represent all amounts owed on promissory notes from debtors, including student loans made under the Federal Perkins Loan Program and other loan programs.

#### **Table 6. Component Units Debt Investment Maturities**

			Investment Maturities (in Years)							
Types of Investments		Fair Value		Less than 1		1-5		6-10		More than 10
US Government and	s	2.455.540	ć		ć	2.455.540	ć	-	ć	
Federally-Guaranteed Obligations Federal Agency Obligations	\$	2,455,540 8,225,148	\$	-	\$	2,455,540 8,225,148	\$	-	\$	-
Bonds and Notes		4,970,310		3,000,860		998,860		970,590		-
Bond Mutual Funds		179,645,382		14,163,578		36,290,994		129,190,810		
Total	\$	195,296,380	\$	17,164,438	\$	47,970,542	\$	130,161,400	\$	

#### Table 7. Component Units Debt Investments Quality Ratings

Types of Investments	 Fair Value	 AAA/Aaa	 AA/Aa	 A/Ba	L	ess than A/Ba or Not Rated
Federal Agency Obligations	\$ 8,225,148	\$ 8,225,148	\$ -	\$ -	\$	-
Bonds and Notes	4,970,310	-	1,001,240	3,969,070		-
Bond Mutual Funds	 179,645,382	 35,424,542	 67,136,300	 17,037,798		60,046,742
Total	\$ 192,840,840	\$ 43,649,690	\$ 68,137,540	\$ 21,006,868	\$	60,046,742

#### C. ALLOWANCES FOR UNCOLLECTIBLE RECEIVABLES

Allowances for uncollectible accounts and loans and notes receivable, are reported based upon management's best estimate as of fiscal year-end, considering type, age, collection history, and other factors considered appropriate. Accounts receivable for student tuition and fees, various sales and services provided to students and third parties, and interest are reported net of an allowance of \$6,555,130, which is 29.5% of total related accounts receivable. Loans and notes receivable are reported net of an allowance of \$3,908,193 which is 8.6% of total related loans and notes receivable. No allowance has been accrued for grants and contracts receivable. University management considers these to be fully collectible.

# 6. DUE FROM STATE

This amount consists of \$42,690,206 of Public Education Capital Outlay and Capital Improvement Fee Trust Fund due from the State to the University for construction of University facilities.

# 7. DUE FROM AND TO COMPONENT UNITS/UNIVERSITY

The University's financial statements are reported for the fiscal year ended June 30, 2016. The University's discretely presented component units' financial statements are reported for the most recent fiscal year for which an audit report is available. Some component units are not presented (see Note 1). Additionally, component units' due from and due to amounts include receivables and payables between the various component unit columns. Accordingly, amounts reported by the University as due from and to component units on the Statement of Net Position may not agree with amounts reported by the component units as due from and to the University.

# 8. CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2016, is presented in Table 9.

Description	Beginning Balance	Additions	Reductions	Ending Balance
Nondepreciable Capital Assets:				
Land	\$ 11,883,599	\$ 583,436	\$ -	\$ 12,467,035
Construction in Progress	225,170,661	140,501,770	236,142,164	129,530,267
Works of Art and Historical Treasures	4,204,914	79,260		4,284,174
Total Nondepreciable Capital Assets	241,259,174	141,164,466	236,142,164	146,281,476
Depreciable Capital Assets:				
Buildings	2,353,467,745	231,475,951	3,386,058	2,581,557,638
Infrastructure and Other Improvements	121,196,760	2,962,159	-	124,158,919
Furniture and Equipment	569,464,996	57,352,590	29,719,609	597,097,977
Library Resources	327,964,736	9,972,072	5,208,947	332,727,861
Property Under Capital Lease and Leasehold Improvements	14,647,344	2,239,658	-	16,887,002
Computer Software	24,533,000	-	-	24,533,000
Other Capital Assets *	499,505	532,215		1,031,720
Total Depreciable Capital Assets	3,411,774,086	304,534,645	38,314,614	3,677,994,117
Less Accumulated Depreciation:				
Buildings	1,092,338,408	79,153,082	2,731,800	1,168,759,690
Infrastructure and Other Improvements	70,095,152	4,167,421	-	74,262,573
Furniture and Equipment	388,625,063	36,805,697	21,126,905	404,303,855
Library Resources	276,115,728	11,712,404	5,208,947	282,619,185
Property Under Capital Lease and Leasehold Improvements	4,834,296	651,479	-	5,485,775
Computer Software	24,533,000	-	-	24,533,000
Other Capital Assets *	326,960	33,015	7,465	352,510
Total Accumulated Depreciation	1,856,868,607	132,523,098	29,075,117	1,960,316,588
Total Depreciable Capital Assets, Net	1,554,905,479	172,011,547	9,239,497	1,717,677,529
Total Capital Assets, Net	\$ 1,796,164,653	\$ 313,176,013	\$ 245,381,661	\$ 1,863,959,005

\* Other Capital Assets includes Depreciable Works of Art and Historical Treasures.

# 9. MUSEUM AND ART COLLECTIONS

The Florida Museum of Natural History, which is part of the University, maintains a depository of biological, geological, archaeological, and ethnographic materials. The Museum's collections contain over 40 million specimens, more than half of which are catalogued, either individually or in lots. While many of the collections are undoubtedly quite valuable and irreplaceable, the University has not placed a dollar value on these items and, accordingly, the financial statements do not include these assets.

The Samuel P. Harn Museum of Art, which is also part of the University, maintains a collection of over 10,000 works of art. Donations of artwork to the Museum are recorded by the University of Florida Foundation, Inc. (Foundation), and are included with reported "Permanent Collections" as further explained in Note 9 of the Foundation's audited financial statements for the fiscal year ended June 30, 2016. Purchases of artwork by the Museum are included with the University's reported Nondepreciable Capital Assets as presented in Table 9.

# 10. DEFERRED OUTFLOW/INFLOW OF RESOURCES

Certain changes in the University's proportionate share of the net pension liabilities of the cost-sharing multiple-employer Florida Retirement System and Health Insurance Subsidy defined benefit plans are reported as deferred outflows and inflows of pension resources. These include changes in actuarial assumptions and other inputs used to measure the pension liabilities, differences between actual and expected experience in the measurement of the liabilities, the net difference between projected and actual earnings on pension plan investments, as well as changes in the University's proportion of the

# Table 11. Long-Term Liabilities

collective net pension liabilities since the prior measurement date, and changes between the University's contributions and its proportionate share of contributions. In addition, University contributions to the pension plan subsequent to the measurement date for the collective net pension liabilities are reported as deferred outflows. Total deferred outflows of pension resources were \$140,766,171 and deferred inflows of pension resources were \$53,791,427 for the year ended June 30, 2016. Note 14 includes a complete discussion of the University's defined benefit pension plans.

# 11. UNEA<u>RNED REVENUE</u>

Unearned Revenue includes amounts received prior to the end of the fiscal year but related to subsequent accounting periods. Unearned Revenue as of June 30, 2016, is summarized in Table 10.

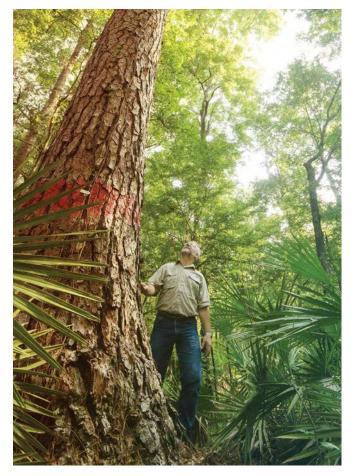
# Table 10. Unearned Revenue

Description	Amount			
Grants and Contracts	\$	42,180,282		
Sales and Services of Auxiliary Enterprises		8,658,656		
Student Tuition and Fees		5,848,242		
Total Unearned Revenue	\$	56,687,180		

## **12. LONG-TERM LIABILITIES**

Long-term liabilities of the University at June 30, 2016, include capital improvement debt payable, loans and notes payable, installment purchase agreements payable, capital leases payable, compensated absences payable, other postemployment benefits payable, net pension liability, and other noncurrent liabilities. Long-term liability activities for the fiscal year ended June 30, 2016, is presented in Table 11.

Tuble 11. Long Term Elabilities								
Description	 Beginning Balance	 Additions		Reductions		Ending Balance	Currer Portio	
Capital Asset-Related Debt:								
Capital Improvement Debt Payable	\$ 167,223,184	\$ -	\$	9,120,492	\$	158,102,692	\$	9,283,000
Loans and Notes Payable	11,192,062	-		527,465		10,664,597		551,318
Installment Purchase Agreements Payable	3,059,013	3,343,786		1,978,783		4,424,016		1,790,076
Capital Leases Payable	 2,809,896	 		145,928		2,663,968		155,341
Total Capital Asset-Related Debt	184,284,155	3,343,786		11,772,668		175,855,273		11,779,735
Other Long-Term Liabilities:								
Compensated Absences Payable	129,279,746	3,390,836		15,359,931		117,310,651		16,668,272
Other Postemployment Benefits Payable	217,539,000	62,582,000		12,415,000		267,706,000		-
Net Pension Liability	224,627,083	291,718,411		162,599,999		353,745,495		5,679,982
Other Noncurrent Liabilities	 18,213,660	 		259,619		17,954,041		-
Total Long-Term Liabilities	\$ 773,943,644	\$ 361,035,033	\$	202,407,217	\$	932,571,460	\$	34,127,989



#### A. CAPITAL IMPROVEMENT DEBT PAYABLE

Capital improvement debt is issued to construct student housing facilities, parking garages, and various other University facilities. The outstanding debt for student housing and parking garages is secured by a pledge of a portion of housing rental revenues and parking fees. The outstanding debt for the Clinical Translational Research Building is secured by a pledge of a portion of indirect cost revenues received by the College of Medicine. Pledged revenues are equal to the remaining debt service requirements to maturity for the capital improvement debt.

A summary of the University's capital improvement debt payable at June 30, 2016, appears in Table 12.

Annual requirements to amortize all capital improvement debt outstanding as of June 30, 2016, appear in Table 13.

#### **B. LOANS AND NOTES PAYABLE**

On August 30, 2013, the University borrowed \$6,472,538 at an interest rate of 2.33% to finance the cost of energy savings contracts, heating, ventilation, and air conditioning (HVAC) update and renovation of J. Wayne Reitz Student Union. The principal and interest cost is expected to be met by cost savings of the newer system. The note matures on August 31, 2029, and principal and interest payments are made annually. On June 17, 2013, the University borrowed \$5,000,000 at an interest rate of 3.58% for a similar renovation at Willard

	Amount	Amount O	utstanding		
	of Original				Maturity
Type and Series	Issue	Principal	Interest	Interest Rates	Date
Student Housing Auxiliary Debt:					
2005A Housing	\$ 37,610,000	\$ 20,705,000	\$ 8,506,331	4.500 to 5.125%	2030
2011A Housing	16,350,000	10,225,000	2,147,888	3.000 to 4.000%	2028
2012A Housing	26,500,000	22,425,000	6,601,525	3.000 to 4.000%	2031
2013A Housing	24,805,000	22,515,000	8,084,531	3.000 to 5.000%	2033
Total Student Housing Debt	105,265,000	75,870,000	25,340,275		
Parking Garage Auxiliary Debt:					
1998 Parking Garage	10,000,000	2,185,000	159,006	4.750%	2019
2007A Parking Garage	20,770,000	14,320,000	3,915,959	3.750 to 4.375%	2028
Total Parking Garage Debt	30,770,000	16,505,000	4,074,965		
Other University of Florida Revenue Bonds:					
2011 Clinical Translational Research Building	29,838,000	24,216,000	8,541,815	4.433%	2030
2013 Student Activity	41,540,000	37,745,000	17,217,081	4.000 to 5.000%	2033
Total Other University of Florida Revenue Bonds	71,378,000	61,961,000	25,758,896		
Plus: Unamortized Premiums	-	5,104,237	-		
Less: Unamortized Discounts	-	(250,604)	-		
Less: Unamortized Refunding Losses		(1,086,941)			
Total Capital Improvement Debt	\$ 207,413,000	\$ 158,102,692	\$ 55,174,136		

#### Table 13. Capital Improvement Debt Payable - Principal & Interest

Fiscal Year Ending June 30	 Principal	 Interest	 Total
2017	\$ 9,283,000	\$ 6,632,932	\$ 15,915,932
2018	9,707,000	6,224,331	15,931,331
2019	10,132,000	5,781,787	15,913,787
2020	8,872,000	5,353,514	14,225,514
2021	9,277,000	4,951,218	14,228,218
2022-2026	50,209,000	18,274,890	68,483,890
2027-2031	47,976,000	7,367,820	55,343,820
2032-2033	 8,880,000	 587,644	 9,467,644
Total Principal & Interest	 154,336,000	 55,174,136	 209,510,136
Plus: Unamortized Premiums	5,104,237	-	5,104,237
Less: Unamortized Discounts	(250,604)	-	(250,604)
Less: Unamortized Refunding Losses	 (1,086,941)	 -	 (1,086,941)
Total	\$ 158,102,692	\$ 55,174,136	\$ 213,276,828

M. Fifield Hall. The note matures on November 1, 2033, and principal and interest payments are made annually. Annual requirements to amortize the two outstanding notes as of June 30, 2016, appear in Table 14.

Table 14. Loans and Notes - Principal & Interest						
Fiscal Year Ending June 30		Principal		Interest		Total
2017	\$	551,318	\$	303,364	\$	854,682
2018		572,130		288,408		860,538
2019		597,825		272,820		870,645
2020		569,277		256,427		825,704
2021		593,591		241,174		834,765
2022-2026		3,369,927		949,615		4,319,542
2027-2031		3,170,275		460,157		3,630,432
2032-2034		1,240,254		90,765		1,331,019
Total	\$	10,664,597	\$	2,862,730	\$ 1	13,527,327

#### C. INSTALLMENT PURCHASE AGREEMENTS PAYABLE

The University has entered into several installment purchase agreements for the purchase of equipment with original cost bases totaling \$8,856,449. The stated interest rates ranged from 0.00% to 13.02%. Future minimum payments remaining under installment purchase agreements as of June 30, 2016, appear in Table 15.

Table 15. Installment Purchase Agreements Payable – Principal & Interest

Fiscal Year Ending June 30	Principal	Interest	Total
2017	\$ 1,790,076	\$ 81,447	\$ 1,871,523
2018	1,401,728	43,355	1,445,083
2019	947,583	15,715	963,298
2020	284,629	2,934	287,563
Total Minimum Payments	\$ 4,424,016	\$ 143,451	\$ 4,567,467

#### **D. CAPITAL LEASES PAYABLE**

The University of Florida entered into a lease agreement with the University of Florida Foundation, Inc. (the Foundation), a direct-support organization (component unit) of the University. Under the terms of the agreement, the University agreed to lease from the Foundation a 607-space parking garage (the garage) located near the Health Science Center Administrative Offices for a period of thirty years beginning July 1, 1994. Lease payments of \$100,000 annually are due each July 1. Lease payments from the University to the Foundation were based on an original construction cost of \$3,000,000 and no interest. For reporting purposes, the lease is considered a capital lease under GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The initial obligation was discounted at an imputed interest rate of 6.45% and was recorded at \$1,382,470. The asset, which is included in the Property Under Capital Lease and Leasehold Improvements, was recorded at a cost of \$3,000,000.



The University entered into a lease agreement with Shands. Under the terms of the agreement, the University agreed to lease from Shands an 800-space parking garage located near the Health Science Center Administrative Offices for a period of thirty years beginning March 1, 2000. Annual lease payments of \$227,167 are due each May 1, which began on May 1, 2001. Lease payment amounts were based on an original construction cost of \$6,815,002 and no interest. For reporting purposes, the lease is considered a capital lease under GASB Statement No. 62. The initial obligation was discounted at an imputed interest rate of 6.45% and was recorded at \$2,981,939. The asset, which is included in the Property Under Capital Lease and Leasehold Improvements, was recorded at a cost of \$6,815,002. A summary of pertinent information related to the two capital leases appears in Table 16.

Table 16. Capital Leases Payable					
Capital Leases	Interest Rate	Original Balance	Outstanding Balance		
Garage No. 06 (607 spaces)	6.45%	\$ 1,382,470	\$ 610,069		
Garage No. 10 (800 spaces)	6.45%	2,981,939	2,053,899		
Total		\$ 4,364,409	\$ 2,663,968		

Future minimum payments under the capital lease agreements and the present value of the minimum payments as of June 30, 2016, are presented in Table 17.

Table 17. Capital Leases Payable - Principal & Interest						
Fiscal Year Ending June 30		Principal		Interest		Total
2017	\$	155,341	\$	171,826	\$	327,167
2018		165,360		161,806		327,166
2019		176,026		151,141		327,167
2020		187,380		139,787		327,167
2021		199,466		127,701		327,167
2022-2026		1,001,282		434,552		1,435,834
2027-2030		779,113		129,554		908,667
Total	\$	2,663,968	\$	1,316,367	\$	3,980,335

#### E. COMPENSATED ABSENCES PAYABLE

Employees earn the right to be compensated during absences for annual leave (vacation) and sick leave earned pursuant to Board of Governors Regulations, University Regulations, and bargaining agreements. Leave earned is accrued to the credit of the employee and records are kept on each employee's unpaid (unused) leave balance. The University reports a liability for the accrued leave in accordance with its policy regarding leave payment upon separation from employment. However, noncapital state appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the University expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations.

At June 30, 2016, the estimated liability for compensated absences, which includes the University's share of the Florida Retirement System and FICA contributions, totaled \$117,310,651. The current portion of the compensated absences liability is the amount expected to be paid in the coming fiscal year and is based on actual payouts over the last three years, calculated as a percentage of those years' total compensated absences liability. The University no longer pays out sick time upon separation of service for the vast majority of employees effective June 30, 2016.

#### F. OTHER POSTEMPLOYMENT BENEFITS PAYABLE

The University follows Governmental Accounting Standards Board (GASB) Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, for certain postemployment healthcare benefits administered by the State Group Health Insurance Program.

Plan Description – Pursuant to the provisions of Section 112.0801, Florida Statutes, all employees who retire from the University are eligible to participate in the State Group Health Insurance Program, an agent multiple-employer, defined benefit plan (Plan). The University subsidizes the premium rates paid by retirees by allowing them to participate in the Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Plan, on average, than those of active employees. Retirees are required to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. A stand-alone report is not issued and the Plan information is not included in the report of a public employee retirement system or another entity.

■ **Funding Policy** – Plan benefits are pursuant to provisions of Section 112.0801, Florida Statutes, and benefits and contributions can be amended by the Florida Legislature. The State has not advance-funded Other Postemployment Benefit (OPEB) costs or the net OPEB obligation. Premiums necessary for funding the Plan each year on a pay-as-yougo basis are established by the Governor's recommended budget and the General Appropriations Act. For the 2015-16 fiscal year, 2,722 retirees received postemployment healthcare benefits. The University provided required contributions of \$12,415,000 toward the annual OPEB cost, comprised of benefit payments made on behalf of retirees for claims expenses (net of reinsurance), administrative expenses, and reinsurance premiums. Retiree contributions totaled \$18,370,000, which represents 1.6% of covered payroll. ■ Annual OPEB Cost and Net OPEB Obligation – The University's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. Table 18 shows the University's annual OPEB cost for the fiscal year, the amount actually contributed to the Plan, and the changes in the University's net OPEB obligation.

#### Table 18. Annual OPEB Cost and Net OPEB Obligation

Description	 Amount
Normal Cost (service cost for one year)	\$ 30,639,000
Amortization of Unfunded Actuarial Accrued Liability	28,897,000
Interest on Normal Cost and Amortization	 2,382,000
Annual Required Contribution	61,918,000
Interest on Net OPEB Obligation	8,702,000
Adjustment to Annual Required Contribution	 (8,038,000)
Annual OPEB Cost (Expense)	62,582,000
Contribution Toward the OPEB Cost	 (12,415,000)
Increase in Net OPEB Obligation	50,167,000
Net OPEB Obligation, Beginning of Year	 217,539,000
Net OPEB Obligation, End of Year	\$ 267,706,000

The University's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation as of June 30, 2016, and for the two preceding fiscal years, are presented in Table 19.

# Table 19. Annual OPEB Cost, Percentage Contributed,and Net Obligation

Fiscal Year	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2013-14	\$ 48,595,000	15.8%	\$ 180,690,000
2014-15	\$ 43,657,000	15.6%	\$ 217,539,000
2015-16	\$ 62,582,000	19.8%	\$ 267,706,000

■ **Funded Status and Funding Progress** – As of July 1, 2015, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$782,069,000 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$782,069,000 and a funded ratio of 0%. The covered payroll (annual payroll of active participating employees) was \$1,120,515,686 for the 2015-16 fiscal year, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 69.8%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the Notes to the Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive Plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The University's OPEB actuarial valuation as of July 1, 2015, used the entry-age cost actuarial method to estimate the actuarial accrued liability as of June 30, 2016, and the University's estimated 2015-16 fiscal year annual required contribution. This method was selected because it is the same method used for the valuation of the Florida Retirement System. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4.00% rate of return on invested assets. The actuarial assumptions also included a payroll growth rate of 3.25% per year and an inflation rate of 3.00%. Healthcare trend rates were 3.10%, 7.50%, and 8.80% for the first three years respectively for all retirees in the Preferred Provider Organization (PPO) Plan and were 3.00%, 5.70%, and 7.00% for the first three years for all retirees in the Health Maintenance Organization (HMO) Plan. The PPO and HMO healthcare trend rates both grade down to an ultimate rate of 3.9% over 60 years. The unfunded actuarial accrued liability is being amortized over 30 years using the level percentage of projected payroll on an open basis.

# 13. INTERDEPARTMENTAL AUXILIARY SALES

Interdepartmental sales between auxiliary service departments and other institutional departments have been eliminated from expenses and revenues for reporting purposes. The interdepartmental transactions eliminated in the financial statement preparation totaled \$123,208,694 for the fiscal year ended June 30, 2016.

# **14. RETIREMENT PLANS**

#### A. DEFINED BENEFIT PENSION PLANS

The University follows GASB Statement No. 68, Accounting and Financial Reporting for Pensions, for reporting the employer's proportionate share of the net pension liabilities for the FRS and HIS defined benefit plans.

# General information about the Florida Retirement System (FRS) and Health Insurance Subsidy (HIS) Program

The Florida Retirement System (FRS) was created in Chapter 121, Florida Statutes. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class (SMSC) employed by the State as well as faculty and specified employees in the State university system.

Essentially all regular employees of the University are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two costsharing, multiple-employer defined benefit plans, and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services website (www.dms.myflorida.com).

The University's pension expense totaled \$36,206,259 for the 2015-16 fiscal year for both the FRS Pension Plan and HIS Program.

#### 1. Florida Retirement System Defined Benefit Pension Plan

■ **Plan Description** – The FRS Pension Plan (Plan) is a costsharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class Members of the FRS who do not qualify for membership in the other classes.
- Senior Management Service Class (SMSC) Members in senior management level positions.
- Special Risk Class Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service, and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62, or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55, or at any age after 25 years of service. All vested members enrolled in the Plan on or after July 1, 2011, are eligible for normal retirement benefits at age 65, or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60, or at any age after 30 years of service. Employees enrolled in the Plan may include up to four years of military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

■ **Benefits Provided** – Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors benefits. Table 20 shows the percentage value for each year of service credit earned.



As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3.00% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3.00%, determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement, multiplied by 3.00%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

# Table 20. Class, Initial Enrollment, andRetirement Age/Years of Service

	Value
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60%
Retirement at age 63 or with 31 years of service	1.63%
Retirement at age 64 or with 32 years of service	1.65%
Retirement at age 65 or with 33 or more years of service	1.68%
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60%
Retirement at age 66 or with 34 years of service	1.63%
Retirement at age 67 or with 35 years of service	1.65%
Retirement at age 68 or with 36 or more years of service	1.68%
Special Risk Regular	
Service on and after October 1, 1974	3.00%
Senior Management Service Class	2.00%

**Contributions** – The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2015-16 fiscal year are shown in Table 21. The University's contributions to the Plan totaled \$38,017,855 for the fiscal year ended June 30, 2016.

■ Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2016, the University reported a liability of \$204,919,550 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The University's proportionate share of the net pension liability was based on the University's 2014-15 fiscal year contributions relative to the total 2014-15 fiscal year contributions of all participating members. At June 30, 2015, the University's proportionate share was 1.59%, which was an increase of 0.07 from its proportionate share of 1.52% measured as of June 30, 2014.

#### Table 21. Florida Retirement System Rates

	Percent of Gross Salary	
Class	Employee	Employer (A)
Florida Retirement System, Regular	3.00%	7.26%
Florida Retirement System, Senior Management Service	3.00%	21.43%
Florida Retirement System, Special Risk	3.00%	22.04%
Deferred Retirement Option Program- Applicable to Members from all of the Above Classes	0.00%	12.88%
Florida Retirement System, Reemployed Retiree	(B)	(B)

(A) Employer rates for each membership class include 1.66% for Health Insurance Subsidy. Also, employer rates, other than for DROP participants, include 0.04% for administrative costs of the Investment Plan.

(B) Contribution Rates are dependent upon retirement class in which reemployed.

For the year ended June 30, 2016, the University recognized pension expense of \$24,127,826. At June 30, 2016, the University reported deferred outflows of resources and deferred inflows of resources related to pensions as presented in Table 22.

#### Table 22. Deferred Outflows and Inflows Related to Pensions - FRS

Description	 Deferred Outflows of Resources	 ferred Inflows of Resources	Recognition Period
Differences Between Expected and Actual Experience	\$ 21,633,437	\$ 4,860,068	6.3 years
Change of Assumptions	13,601,198	-	6.3 years
Net Difference Between Projected and Actual Earnings on FRS Plan Investments	-	48,931,359	5.0 years
Changes in Proportion and Difference Between University Contributions			
and Proportionate Share of Contributions	42,433,688	-	6.3 years
University FRS Contributions Subsequent to the Measurement Date	 38,017,855	 	1.0 year
Total	\$ 115,686,178	\$ 53,791,427	

The deferred outflows of resources related to pensions totaling \$38,017,855, resulting from University contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as shown in Table 23.

Table 23. Recognition of Deferred Outflows and Inflows Related to Pensions - FRS

Fiscal Year Ending June 30	 Amount
2017	\$ (6,733,457)
2018	(6,733,457)
2019	(6,733,457)
2020	33,636,443
2021	8,711,844
Thereafter	 1,728,980
Total	\$ 23,876,896

Actuarial Assumptions – The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement, as presented in Table 24.

Table 24. Actuarial Assumptions - FRS						
Inflation	2.60%					
Salary Increases	3.25%	average, including inflation				
Investment Rate of Return	7.65%	net of pension Plan investment expense, including inflation				

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actual assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset



class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of longterm expected rates of arithmetic return for each major asset class are summarized in Table 25.

Table 25. Target Allocation and Expected Rate of Return						
Asset Class	Target Allocation	Long-Term Expected Rate of Return				
Cash	1.00%	3.20%				
Fixed Income	18.00%	4.80%				
Global Equity	53.00%	8.50%				
Real Estate (Property)	10.00%	6.80%				
Private Equity	6.00%	11.90%				
Strategic Investments	12.00%	6.70%				
Total	100.00%					

**Discount Rate** – The discount rate used to measure the total pension liability was 7.65%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

■ Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – Table 26 presents the University's proportionate share of the net pension liability calculated using the discount rate of 7.65%, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.65%) or 1 percentage point higher (8.65%) than the current rate.

Table 26. Sensitivity to Changes in Discount Rate - FRS								
	1% Decrease 6.65%	Current Discount Rate 7.65%	1% Increase 8.65%					
University's Proportionate Share of the Net Pension Liability	\$ 530,992,899	\$ 204,919,550	\$ (66,427,036)					

**Pension Plan Fiduciary Net Position** – Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

## 2. Health Insurance Subsidy Defined Benefit Pension Plan

**Plan Description** – The HIS Pension Plan (HIS Plan) is a costsharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

■ **Benefits Provided** – For the fiscal year ended June 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement, multiplied by \$5. The payments are at least \$30, but not more than \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

Contributions - The HIS Plan is funded by required contributions from FRS participating employers, as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2016, the contribution rate was 1.66% of payroll pursuant to Section 112.363, Florida Statues. The University contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The University's contributions to the HIS Plan totaled \$7,538,309 for the fiscal year ended June 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources Related to Pensions - At June 30, 2016, the University reported a liability of \$148,825,945 for its proportionate share of the net pension liability. The current portion of the net pension liability is the University's proportionate share of benefit payments expected to be paid within one year, net of the University's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to the HIS Plan actuarial valuation as of July 1, 2014. The University's proportionate share of the net pension liability was based on the University's 2014-15 fiscal year contributions relative to the total 2014-15 fiscal year contributions of all participating members. At June 30, 2015, the University's proportionate share was 1.46%, which was an increase of 0.05 from its proportionate share of 1.41% measured as of June 30, 2014.

For the fiscal year ended June 30, 2016, the University recognized pension expense of \$12,078,433. In addition, the

University reported deferred outflows of resources related to pensions as presented in Table 27.

Table 27. Deferred Outflows Related to Pensions - HIS						
Description	Deferred Outflows of Resources	Recognition Period				
Change of Assumptions	\$ 11,708,717	7.2 years				
Net Difference Between Projected and Actual Earnings on HIS Plan Investments	80,564	5.0 years				
Changes in Proportion and Difference Between University Contributions and Proportionate Share of Contributions	5,752,403	7.2 years				
University HIS Contributions Subsequent to the Measurement Date	7,538,309	1.0 year				
Total	\$ 25,079,993					

The deferred outflows of resources related to pensions totaling \$7,538,309, resulting from University contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as shown in Table 28.

Table 28. Recognition of Deferred Outflows Related to Pensions - HIS					
Fiscal Year Ending June 30		Amount			
2017	\$	3,029,965			
2018		3,029,965			
2019		3,029,965			
2020		3,013,591			
2021		3,005,731			
Thereafter		2,432,467			
Total	\$	17,541,684			

• Actuarial Assumptions - The total pension liability at July 1, 2015, determined by applying update procedures to the actuarial valuations at July 1, 2014, used the following actuarial assumptions, applied to all periods included in the measurement, as presented in Table 29.

Table 29. Actuarial Ass	umptions - HIS	
Inflation Salary Increases Municipal Bond Rate	2.60% 3.25% average, inc 3.80%	cluding inflation

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate – The discount rate used to measure the total pension liability was 3.80%, which was a decrease of 0.49% from the prior measurement date. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – Table 30 presents the University's proportionate share of the net pension liability calculated using the discount rate of 3.80%, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.80%) or 1 percentage point higher (4.80%) than the current rate.

Table 30. Sensitivity to Changes in Discount Rate - HIS								
	1% Decrease 2.80%	Current Discount Rate 3.80%	1% Increase 4.80%					
University's Proportionate Share of the Net Pension Liability	\$ 169,580,236	\$ 148,825,945	\$ 131,519,981					

Pension Plan Fiduciary Net Position – Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

#### **B. DEFINED CONTRIBUTION PENSION PLANS**

#### **1. FRS Investment Plan**

The State Board of Administration (SBA) administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the state of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. University employees already participating in the State University System Optional Retirement Program or DROP are not eligible to participate in this program. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member's account upon retirement. Benefitterms, including contribution requirements, are established and may be amended by the Florida Legislature.

The Investment Plan is funded with the same employer and employee contributions as the FRS defined benefit plan; these contributions are based on salary and membership class (Regular Class, Senior Management Service Class, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04% of payroll and by forfeited benefits of plan members. Allocations to the Investment Plan member accounts during the 2015-16 fiscal year are presented in Table 31.

orida Retirement System - Investment Plan Rates	
Percent of	
Gross	

Class	Compensation
Florida Retirement System, Regular	6.30%
Florida Retirement System, Senior Management Service	7.67%
Florida Retirement System, Special Risk	14.00%

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over his or her account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes these amounts, if any, would be immaterial to the University.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lumpsum distribution, leave the funds invested for future distribution, or select any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

There were 2,004 University participants during the 2015-16 fiscal year. The University's Investment Plan pension expense totaled \$6,603,108 for the fiscal year ended June 30, 2016.

#### 2. State University System Optional Retirement Program

Section 121.35, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible university instructors and administrators. The Program is designed to aid State universities in recruiting employees by offering more portability to employees not expected to remain in FRS for eight or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating investment companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing university contributes 5.14% of the participant's salary to the participant's account, 2.65% to cover the unfunded actuarial liability of the FRS pension plan, and 0.01% to cover administrative costs. Employees contribute 3.00% of their salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the University to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

There were 6,289 University participants during the 2015-16 fiscal year. The University's contributions to the Program totaled \$36,642,646 and employee contributions totaled \$25,314,817 for the 2015-16 fiscal year.

## C. OTHER RETIREMENT PROGRAMS

#### 1. U.S. Civil Service Retirement System

Some University employees participate in the U.S. Civil Service Retirement System. Twenty employees were covered by the U.S. Civil Service Retirement System during the 2015-16 fiscal year. Employer contributions totaled \$132,877, and employee contributions totaled \$132,821 for the 2015-16 fiscal year. The University's participation in the Federal retirement system is not considered material by University management.

#### 2. Institute of Food and Agricultural Sciences Supplemental Retirement

In 1984, the Florida Legislature enacted the Institute of Food and Agricultural Sciences Supplemental Retirement Act to provide a supplement to the monthly retirement benefit being paid under the Federal Civil Service Retirement System to retirees of the Institute of Food and Agricultural Sciences (IFAS) at the University of Florida. The supplement is designated for IFAS cooperative extension employees employed before July 1, 1983, who are not entitled to benefits from either a State-supported retirement system or social security based on their service with IFAS. It was intended to compensate these IFAS employees for the difference between their Civil Service benefit and the benefits an FRS member receives, which include a social security benefit. No additional persons can become eligible for this supplement.

There were 18 University participants during the 2015-16 fiscal year. Required employer contributions made to the program totaled \$330,834. Employees do not contribute to this program.

# **15. CONSTRUCTION COMMITMENTS**

The University's construction commitments at June 30, 2016, are presented in Table 32.

of \$40 million for named windstorm and flood losses. After the annual aggregate retention, losses in excess of \$2 million per occurrence were commercially insured up to \$85 million for named windstorm and flood losses. For perils other than named windstorm and flood, losses in excess of \$2 million per occurrence were commercially insured up to \$200 million, and losses exceeding those amounts were retained by the State. No excess insurance coverage is provided for workers' compensation, general and automotive liability, Federal Civil Rights and employment action coverage; all losses in these categories are completely self-insured by the State through the State Risk Management Trust Fund established pursuant to Chapter 284, Florida Statutes. Payments on tort claims are

Table 32. Construction Commitments			
Project Title	 Total Commitment	 Completed to Date	 Balance Committed
Stephen O'Connell Center Renovation and Addition	\$ 65,930,000	\$ 18,948,906	\$ 46,981,094
Chemistry/Chemical Biology Building	59,000,000	50,379,733	8,620,267
NEXUS Engineering Addition	53,000,000	1,412,498	51,587,502
Newell Hall Renovation	18,449,057	5,252,534	13,196,523
Innovation Hub, Phase II	17,200,000	369,902	16,830,098
UF Health Proton Therapy Institute Gantry Expansion	9,415,000	98,993	9,316,007
Career Resource Center Addition and Renovation	7,698,170	109	7,698,061
Rabon Steam Boiler Design/Installation	7,095,707	96,553	6,999,154
Electrical Substation 2 - Cable and Switchgear Replacement	5,400,000	271	5,399,729
Basic Sciences Building - Ground Floor Renovation	5,227,687	2,583,528	2,644,159
Corry Village Building 278 Renovation	2,846,675	2,338,175	508,500
Corry Village Building 277 Renovation	2,783,730	2,223,313	560,417
Corry Village Building 284 Renovation	2,709,068	2,506,123	202,945
Buckman Air Conditioning Design & Installation	2,515,800	2,068,824	446,976
Key Complex Buildings 1002, 1003, 1004, 1005 & 1009 Renovations	2,500,000	1,730,557	769,443
Nature Coast Biological Station	2,265,761	209,596	2,056,165
FMNH Discovery Room, Powell Hall Building 308	2,020,000	37,430	1,982,570
Joint Use Library Storage Facility	2,019,176	1,516,636	502,540
Keys Common Building 1001 Renovation	 2,000,000	 519,256	 1,480,744
Subtotal	270,075,831	92,292,937	177,782,894
Projects Under \$2,000,000	 77,236,360	 37,237,330	 39,999,030
Total	\$ 347,312,191	\$ 129,530,267	\$ 217,781,924

# **16. RISK MANAGEMENT PROGRAMS**

#### A. STATE SELF-INSURANCE PROGRAMS

The University is exposed to various risks of loss related to torts; damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Pursuant to Section 1001.72(2), Florida Statutes, the University participates in State self-insurance programs providing insurance for property and casualty, workers' compensation, general liability, fleet automotive liability, Federal Civil Rights, and employment discrimination liability. During the 2015-16 fiscal year, for property losses, the State retained the first \$2 million per occurrence for all perils except named windstorm and flood. The State retained the first \$2 million of losses per occurrence with an annual aggregate retention limited to \$200,000 per person, and \$300,000 per occurrence as set by Section 768.28(5), Florida Statutes. Calculation of premiums considers the cash needs of the program and the amount of risk exposure for each participant. There have been no significant reductions in insurance coverage from the prior year coverage. Settlements have not exceeded insurance coverage during the past three fiscal years.

Pursuant to Section 110.123, Florida Statutes, University employees may obtain healthcare services through participation in the State's group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State's risk financing activities associated with State group health insurance, such as risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund. Additional information on the State's group health insurance plan, including the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

#### **B. UNIVERSITY SELF-INSURANCE PROGRAMS**

The University of Florida Self-Insurance Program (the Program) and the University of Florida Healthcare Education Insurance Company (HEIC), which are included in the University's reporting entity as discretely presented component units (see Notes 1, 2, and 3), provide general and professional liability protection for the University of Florida Board of Trustees (UFBOT) on behalf of the six health colleges of the JHMHC, the College of Veterinary Medicine teaching hospitals, the Student Health Care Center, direct-support organizations, and their employees and agents. Hospital professional liability protection, including general liability, is provided to Shands Teaching Hospital and Clinics, Inc., Shands Jacksonville Medical Center, Inc. (a subsidiary of Shands Jacksonville HealthCare, Inc.-Shands Jacksonville), other entities statutorily authorized to participate in the Program, and their employees and agents.

The UFBOT and other immune entities are protected for losses which are subject to Section 768.28, Florida Statutes, including legislative claims bills, that in combination with the waiver of immunity limits described in Section 768.28, Florida Statutes, do not exceed \$1 million per claim and, for voluntary settlements, \$2 million per claim. For those protected entities not subject to Section 768.28, Florida Statutes, the Program provides \$2 million per claim. The per claim limit of liability protection for the participants does not exceed \$2 million per claim in the event more than one protected entity is involved in the same claim or action.

HEIC provides coverage for claims that are in excess of the protections provided by the Program, at limits of \$4 million per legislative claims bill coverage for participants subject to Section 768.28, Florida Statutes.

## **17. LITIGATION AND CONTINGENCIES**

The University is involved in several pending and threatened legal actions. The range of potential loss from all such claims and actions, as estimated by the University's legal counsel and management, should not materially affect the University's financial position.

The U.S. Agency for International Development (USAID), through its Lima, Peru office, is in the process of conducting a financial review of a Trilateral Cooperative Agreement that was awarded to the University of Florida in 2011 and terminated in 2016. Concurrently, the Office of Inspector General for USAID is reviewing the activities involved in the project. At this time, the University is not able to make definitive determinations about any potential outcome of these reviews.

# 18. FUNCTIONAL DISTRIBUTION OF OPERATING EXPENSES

The functional classification of operating expenses (instruction, research, etc.) is assigned to each individual transaction based on the nature of the activity. The operating expenses on the Statement of Revenues, Expenses, and Changes in Net Position are presented by natural classification. Table 33 presents those same expenses in functional classification as recommended by NACUBO.

Table 33. Functional Expenses		
Functional Classification		Amount
Instruction	\$	674,917,265
Research		619,862,114
Public Service		583,476,826
Academic Support		187,635,507
Institutional Support		161,804,934
Depreciation		132,523,098
Operation and Maintenance of Plant		120,616,393
Auxiliary Operations		111,975,816
Scholarships, Fellowships, and Waivers, Net		100,159,027
Student Services		39,003,979
Total Operating Expenses	\$ 2	2,731,974,959

#### **19. COMPONENT UNITS**

The University's financial statements include 16 discretely presented component units as discussed in Note 1. These component units comprise 100% of the transactions and account balances of the aggregate discretely presented component units columns of the financial statements. Summary financial information from the most recently available audited financial statements for these component units is presented on the following pages in Tables 34, 35, and 36.

# **20. SEGMENT INFORMATION**

A segment is defined as an identifiable activity (or grouping of activities) that has one or more bonds or other debt instruments outstanding, with a revenue stream pledged in support of that debt. In addition, the activity's related revenues, expenses, gains, losses, assets, and liabilities are required to be accounted for separately. Transportation and Parking Services provides the University with safe and adequate parking facilities. Several parking garages have been constructed from the proceeds of revenue-backed debt instruments. The Department of Housing and Residence Education provides safe and affordable living space for students of the University of Florida. Capital improvement debt has been issued over the years to provide funding for the construction of facilities to house students of the University. A summary of the financial activity for these segments is presented in Table 37.

# Table 34. Direct-Support Organizations (amounts expressed in thousands)

		University of Florida Foundation, Inc.	The University Athletic Association, Inc.	 University of Florida Research Foundation, Inc.
CONDENSED STATEMENT OF NET POSITION				
Assets				
Due from Component Units/University	\$	39,401	\$ 5,756	\$ 108,800
Other Current Assets		138,621	71,866	8,450
Capital Assets, Net		92,784	193,185	-
Other Noncurrent Assets		1,528,561	 56,241	 -
Total Assets		1,799,367	 327,048	 117,250
Liabilities				
Due to Component Units/University		41,391	-	13,951
Other Current Liabilities		20,183	78,514	7,161
Noncurrent Liabilities		37,632	 91,082	 
Total Liabilities		99,206	 169,596	 21,112
Net Position				
Net Investment in Capital Assets		-	101,736	-
Restricted-Nonexpendable Endowment		1,273,386	-	-
Restricted-Expendable Endowment		266,525	-	-
Restricted-Expendable Other		168,465	-	-
Unrestricted		(8,215)	 55,716	 96,138
Total Net Position	\$	1,700,161	\$ 157,452	\$ 96,138
CONDENSED STATEMENT OF REVENUES, EXPENSES, AND	CHANG	S IN NET DOSITION		
Operating Revenues	\$	134,227	\$ 135,324	\$ 36,049
Operating Expenses		(188,543)	 (124,397)	 (35,949)
Operating Income (Loss)		(54,316)	10,927	100
Nonoperating Revenues (Expenses) and Other Revenues, Expenses, Gains, or Losses				
Investment Income (Loss), Net of Expenses		(52,643)	1,710	28
Net Increase (Decrease) in the Fair Value of Investments		(868)	(3,000)	126
			0.104	2,300
Other Nonoperating Revenues		-	9,194	,
Other Nonoperating Revenues Other Nonoperating Expenses		- (4,202)	(26,499)	(1,131)
		- (4,202) 48,585		
Other Nonoperating Expenses				
Other Nonoperating Expenses Addition to Permanent Endowments		48,585	 (26,499)	 (1,131)

Total Direct- Support Organizations	 Citrus Research and Development Foundation, Inc.	 University of Florida Development Corporation	 Gator Boosters, Inc.	GatorCare Health Management Corporation	
158,567	\$ -	\$ -	\$ \$ 4,527	83	5
246,392	6,165	1,695	2,041	17,554	
296,721	-	10,717	26	9	
1,615,507	 -	 -	 468	30,237	
2,317,187	 6,165	 12,412	 7,062	47,883	
74,649	-	-	5,756	13,551	
130,696	1,100	237	200	23,301	
139,366	 	 <u> </u>	 85	10,567	
344,711	 1,100	 237	 6,041	47,419	
112,487	-	10,717	25	9	
1,273,854	-	-	468	-	
266,525	-	-	-	-	
173,530	5,065	-	-	-	
146,080	 -	 1,458	 528	455	
1,972,476	\$ 5,065	\$ 12,175	\$ \$ 1,021	464	5
356,196	\$ 7,180	\$ 1,313	\$ \$ 41,115	988	5
(366,733)	 (12,017)	 (2,003)	 (2,844)	(980)	
(10,537)	(4,837)	(690)	38,271	8	
(48,861)	58	-	1,720	266	
(3,742)	-	-	-	-	
19,494	8,000	-	-	-	
(71,814)	-	-	(39,982)	-	
48,592	 -	 <u> </u>	 7	-	
(66,868)	 3,221	 (690)	 16	274	
2,039,344	 1,844	 12,865	 1,005	190	
1,972,476	\$ 5,065	\$ 12,175	\$ \$ 1,021	464	5

# Table 35. Health Science Center Affiliates (amounts expressed in thousands)

	Florida Clinical Practice Association, Inc.	University of Florida Jacksonville Physicians, Inc.	Florida Veterinary Medicine Faculty Association, Inc.	University of Florida Jacksonville Healthcare, Inc.	Faculty Associates, Inc.	Total Health Science Center Affiliates
CONDENSED STATEMENT OF NET POSITION						
Assets						
Due from Component Units/University	\$ 28,576	\$ 5,077	\$ 8,602	s -	\$ 1,500	\$ 43,755
Other Current Assets	99,520	59,788	1,972	-	11,253	172,533
Capital Assets, Net	45,424	19,525	-	-	-	64,949
Other Noncurrent Assets	15,550					15,550
Total Assets	189,070	84,390	10,574		12,753	296,787
Liabilities						
Due to Component Units/University	4,685	269	-	-	-	4,954
Other Current Liabilities	4,470	20,141	1,137	-	258	26,006
Noncurrent Liabilities	33,505	4,475				37,980
Total Liabilities	42,660	24,885	1,137		258	68,940
Net Position						
Net Investment in Capital Assets	11,520	14,266	-	-	-	25,786
Unrestricted	134,890	45,239	9,437		12,495	202,061
Total Net Position	\$ 146,410	\$ 59,505	\$ 9,437	<u>\$ -</u>	\$ 12,495	\$ 227,847
CONDENSED STATEMENT OF REVENUES, EXPEN						
Operating Revenues	\$ 564,042	\$ 249,247	\$ 9,550	\$	\$ 19,684	\$ 842,523
Operating Expenses	(124,681)	(127,857)	(531)	-	(297)	(253,366)
Operating Income	439,361	121,390	9,019	-	19,387	589,157
Nonoperating Revenues (Expenses)						
Investment Income (Loss), Net of Expenses	(208)	58	-	-	4	(146)
Net Decrease in the Fair Value of Investments	(1,350)	-	-	-	-	(1,350)
Other Nonoperating Expenses	(420,440)	(117,508)	(8,376)		(15,692)	(562,016)
Change in Net Position	17,363	3,940	643		3,699	25,645
Net Position, Beginning of Year	129,047	55,196	8,794	369	8,796	202,202
Adjustments to Beginning Net Position (Note 3)		369_		(369)		
Net Position, Beginning of Year, as Restated	129,047	55,565_	8,794		8,796	202,202

# Table 36. Shands Hospital and Others (amounts expressed in thousands)

	Shands Teaching Hospital & Clinics, Inc.	Shands Jacksonville HealthCare, Inc.	University of Florida Self-Insurance Program	University of Florida Healthcare Education Insurance Company	Total Shands Hospital and Others
CONDENSED STATEMENT OF NET POSITION					
Assets					
Due from Component Units/University	\$ 24,550	\$ 7,189	\$ 36	\$ 50,785	\$ 82,560
Other Current Assets	495,666	302,885	192,232	4,031	994,814
Capital Assets, Net	848,106	208,445	-	-	1,056,551
Other Noncurrent Assets	681,104	49,454			730,558
Total Assets	2,049,426	567,973	192,268	54,816	2,864,483
Deferred Outflows of Resources					
Deferred Amounts Related to Pensions	113,245	8,772	-	_	122,017
Accumulated Decrease in Fair Value	113,245	0,772			122,017
of Interest Rate Swap Agreements	72,224	773	-	_	72,997
Losses on Debt Refunding	416	-	-	-	416
Total Assets and Deferred Outflows of Resources			102.268	E4.916	
Total Assets and Deferred Outhows of Resources	2,235,311	577,518	192,268	54,816	3,059,913
Liabilities					
Due to Component Units/University	8,389	683	50,786	-	59,858
Other Current Liabilities	261,228	101,457	5,312	10	368,007
Noncurrent Liabilities	968,986	269,894	29,647	4,700	1,273,227
Total Liabilities	1,238,603	372,034	85,745	4,710	1,701,092
Deferred Inflows of Resources					
Deferred Amounts Related to Pensions	57,207	5,306	-	-	62,513
Accumulated Increase in Fair Value		.,			,
of Interest Rate Swap Agreements	-	8,822	-	-	8,822
Gains on Debt Refunding	2,936				2,936
Total Liabilities and Deferred Inflows of Resources	1,298,746	386,162	85,745	4,710	1,775,363
Net Position					
Net Investment in Capital Assets	99,370	44,247	-	-	143,617
Restricted-Nonexpendable Endowment	97	, _	-	-	97
Restricted-Expendable Endowment	9,959	4,123	-	-	14,082
Other Restricted Net Position	-	-	106,523	50,106	156,629
Unrestricted	827,139	142,986			970,125
Total Net Position	\$ 936,565	\$ 191,356	\$ 106,523	\$ 50,106	\$ 1,284,550
CONDENSED STATEMENT OF REVENUES, EXPEN	ISES, AND CHANGES	IN NET POSITION			
Operating Revenues	\$ 1,358,156	\$ 665,438	\$ 9,581	\$ 1,064	\$ 2,034,239
Operating Expenses	(1,219,170)	(625,042)	(9,302)	1,785	(1,851,729)
Operating Income	138,986	40,396	279	2,849	182,510
Nonoperating Revenues (Expenses)	,.	.,		,	
Investment Income, Net of Expenses	12,528	10,502	4,116	1,631	28,777
Net Increase in the Fair Value of Investments	10,478			-,-,-,-	10,478
Other Nonoperating Revenues	6,027	15,321	-	-	21,348
Other Nonoperating Expenses	(101,895)	(44,076)	-	-	(145,971)
Change in Net Position	66,124	22,143	4,395	4,480	97,142
Net Position, Beginning of Year	870,441	169,213	102,128	45,626	1,187,408
	070,441	109,215	102,128	45,020	1,107,408
Net Position, End of Year	\$ 936,565	\$ 191,356	\$ 106,523	\$ 50,106	\$ 1,284,550

# Table 37. SEGMENT INFORMATION

	Transportation and Parking Services	Departmen of Housing and Residence Education
CONDENSED STATEMENT OF NET POSITION		
Assets		
Current Assets	\$ 11,371,361	\$ 6,985,989
Capital Assets, Net	35,665,299	144,303,886
Other Noncurrent Assets	10,060,857	998,435
Total Assets	57,097,517	152,288,310
Liabilities		
Current Liabilities	3,664,017	12,906,165
Noncurrent Liabilities	17,384,970	73,486,662
Total Liabilities	21,048,987_	86,392,827
Net Position		
Net Investment in Capital Assets	18,124,988	66,966,664
Restricted Unrestricted	9,988,456 7,935,086	493,747 (1,564,928
Total Net Position	\$ 36,048,530	\$ 65,895,483
CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION		
Operating Revenues (Expenses):		
Operating Revenues	\$ 22,842,616	\$ 59,716,641
Depreciation Expense	(2,339,532)	(6,478,833
Other Operating Expenses	(14,112,200)	(43,520,571)
Operating Income	6,390,884	9,717,237
Nonoperating Revenues (Expenses):		
Investment Income	28,130	49,083
Interest on Capital Asset-Related Debt	(908,819)	(3,338,486)
Other Nonoperating Revenues (Expenses)	1,139,165	(2,369,828
Net Nonoperating Revenues (Expenses)	258,476	(5,659,231
Change in Net Position	6,649,360	4,058,006
Net Position, Beginning of Year	29,399,170	61,837,477
Net Position, End of Year	\$ 36,048,530	\$ 65,895,483
CONDENSED STATEMENT OF CASH FLOWS		
Net Cash Provided (Used) by:		
Operating Activities	\$ 8,888,208	\$ 12,552,900
Noncapital Financing Activities	(720,821)	(1,959,204
Capital and Related Financing Activities	(3,743,099)	(14,364,602
Investing Activities	(4,424,288)	5,534,472
Net Increase in Cash and Cash Equivalents	-	1,763,566
Cash and Cash Equivalents, Beginning of Year		4,570,749

# OTHER REQUIRED SUPPLEMENTARY INFORMATION

FOR THE FISCAL YEAR ENDED JUNE 30, 2016

#### Schedule of Funding Progress - Other Postemployment Benefits Plan (amounts in thousands)

Actuarial Valuation Date	Actu	arial Value of Assets (a)	 uarial Accrued Liability (AAL) (1) (b)	 Unfunded AAL (UAAL) (b-a)	L (UAAL) Ratio		Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
7/1/2011	\$	-	\$ 643,742	\$ 643,742	0%	\$	996,686	65%
7/1/2013	\$	-	\$ 663,395	\$ 663,395	0%	\$	1,072,984	62%
7/1/2015 (2)	\$	-	\$ 782,069	\$ 782,069	0%	\$	1,120,516	70%

#### Notes:

(1) The entry age cost actuarial method is used by the University.

(2) The July 1, 2015, unfunded actuarial liability of \$782.1 million was higher than the July 1, 2013, liability of \$663.4 million due to several factors, including an increased implied subsidy, updated trend rate assumptions, and demographic changes.

# Schedule of University's Proportionate Share of the Net Pension Liability -Florida Retirement System (FRS) Defined Benefit Pension Plan

	 <b>2015</b> (1) (2)	 <b>2014</b> (1) (3)	 <b>2013</b> (1)
University's Proportion of the FRS Net Pension Liability	1.59%	1.52%	1.23%
University's Proportionate Share of the FRS Net Pension Liability	\$ 204,919,550	\$ 92,657,576	\$ 212,307,108
University's Covered-Employee Payroll (4)	\$ 1,066,940,109	\$ 1,024,891,028	\$ 1,053,555,913
University's Proportionate Share of the FRS Net Pension Liability as a Percentage of Covered-Employee Payroll	19.21%	9.04%	20.15%
FRS Plan Fiduciary Net Position as a Percentage of the FRS Total Pension Liability	92.00%	96.09%	88.54%

#### Notes:

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) There were no changes in assumptions from the prior fiscal year.

(3) Changes of assumptions - As of June 30, 2014, the inflation rate assumption was decreased from 3.00% to 2.60%, the real payroll growth assumption was decreased from 1.00% to 0.65%, and the overall payroll growth rate assumption was decreased from 4.00% to 3.25%. The long-term expected rate of return decreased from 7.75% to 7.65%.

(4) Covered-employee payroll includes active employees who are members of the following plans: defined benefit, Investment Plan, State University Optional Retirement Program, and DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

# Schedule of University Contributions - Florida Retirement System (FRS) Defined Benefit Pension Plan

	 <b>2016</b> (1)	 <b>2015</b> (1)	 <b>2014</b> (1)
Contractually Required FRS Contribution FRS Contributions in Relation to the Contractually Required FRS Contribution	\$ 38,017,855 (38,017,855)	\$ 38,680,557 (38,680,557)	\$ 33,264,015 (33,264,015)
Contribution Deficiency (Excess)	\$ -	\$ 	\$ 
University's Covered-Employee Payroll (2) FRS Contributions as a Percentage of Covered-Employee Payroll	\$ 1,120,515,686 3.39%	\$ 1,066,940,109 3.63%	\$ 1,024,891,028 3.25%

#### Notes:

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered-employee payroll includes active employees who are members of the following plans: defined benefit, Investment Plan, State University Optional Retirement Program, and DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

# Schedule of University's Proportionate Share of the Net Pension Liability -Health Insurance Subsidy (HIS) Defined Benefit Pension Plan

	<b>2015</b> (1) (3)	 <b>2014</b> (1) (2)	 <b>2013</b> (1)
University's Proportion of the HIS Net Pension Liability	1.46%	1.41%	1.38%
University's Proportionate Share of the HIS Net Pension Liability	\$ 148,825,945	\$ 131,969,507	\$ 120,063,826
University's Covered-Employee Payroll (4)	\$ 413,619,247	\$ 396,471,815	\$ 382,427,384
University's Proportionate Share of the HIS Net Pension Liability as a Percentage of Covered-Employee Payroll	35.98%	33.29%	31.40%
HIS Plan Fiduciary Net Position as a Percentage of the HIS Total Pension Liability	0.50%	0.99%	1.78%

#### Notes:

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Change of assumption - The municipal rate used to determine total pension liability decreased from 4.63% to 4.29%.

(3) Change of assumption - The municipal rate used to determine total pension liability decreased from 4.29% to 3.80%.

(4) Covered-employee payroll includes active employees who are members of the following plans: defined benefit, Investment Plan, and DROP.

## Schedule of University Contributions - Health Insurance Subsidy (HIS) Defined Benefit Pension Plan

	<b>2016</b> (1)	 <b>2015</b> (1)	 <b>2014</b> (1)
Contractually Required HIS Contribution	\$ 7,538,309	\$ 5,578,364	\$ 4,834,988
HIS Contributions in Relation to the Contractually Required HIS Contribution	 (7,538,309)	 (5,578,364)	 (4,834,988)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -
University's Covered-Employee Payroll (2)	\$ 435,925,174	\$ 413,619,247	\$ 396,471,815
HIS Contributions as a Percentage of Covered-Employee Payroll	1.73%	1.35%	1.22%

Notes:

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered-employee payroll includes active employees who are members of the following plans: defined benefit, Investment Plan, and DROP.



Sherrill F. Norman, CPA Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the University of Florida, a component unit of the State of Florida, and its aggregate discretely presented component units as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated March 8, 2017, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express

such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Jorman

Sherrill F. Norman, CPA Tallahassee, Florida March 8, 2017 Audit Report No. 2017-141

# UNIVERSITY OF FLORIDA BOARD OF TRUSTEES



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Assistant Vice President and University Controller

#### **Bradley W. Bennett**

Senior Associate Controller for University Bursar, Treasury Management, and Cost Analysis

#### **Ruth Harris**

Senior Associate Controller for Disbursements, Asset Management, and Construction Accounting

#### Vacant

Senior Associate Controller for Payroll and Tax Services and General Accounting and Financial Reporting

# UF FLORIDA

# Audit Summary CONFIDENTIAL REPORT

College of Liberal Arts and Sciences - IT Security Controls As of June 15, 2016 Audit Report # UF-16-667-04 Issued February 21, 2017

# **Objective:**

The Office of Internal Audit (OIA) conducted an audit of the Information Technology (IT) Security Controls at the College of Liberal Arts and Sciences (CLAS) as of June 15, 2016. The primary objective of the audit was to provide reasonable assurance that IT security controls were in place and effective to provide adequate security, integrity, confidentiality, and availability of the CLAS IT systems and data. Our review focused on information security management, IT operations, the physical security environment, and logical access to IT systems.

# **Background:**

The College of Liberal Arts and Sciences at the University of Florida is the largest college on campus, with more than 600 faculty members responsible for teaching the majority of the university's core curriculum to at least 32,000 students each year. CLAS-IT operates as a division of the Dean's Office, providing centralized computer and networking service to most of the college through managing email, web space, network file and print sharing, as well as other networking services to over 1,000 users in 30 departments.

Nine departments within CLAS have their own computing staff and resources, and may not use any or all of the centralized CLAS-IT services. Our audit extended to seven of the nine de-centralized departments including Astronomy, Chemistry, Geological Sciences, Land Use and Environmental Change Institute (LUECI), Physics, Psychology, and the Bureau of Economic and Business Research (BEBR). Five of these departments (Astronomy, Chemistry, Physics, Psychology, and BEBR) have their own server rooms.

CLAS departments represent a microcosm of the entire university and may incorporate a wide variety of activities and research that may involve sensitive and restricted data such as student data (FERPA), medical data (HIPAA), and federal contract and grant funded projects that require storing and processing federal information. UFIT has developed an information security framework that is closely aligned with security controls recommended by the National Institute of Standards and Technology (NIST). A subset of the NIST controls is included in the basic safeguarding requirements for government contractors storing or processing federal data, which are the minimum security controls required by the federal acquisition regulations. Our review was conducted based on the NIST framework and UFIT policies.

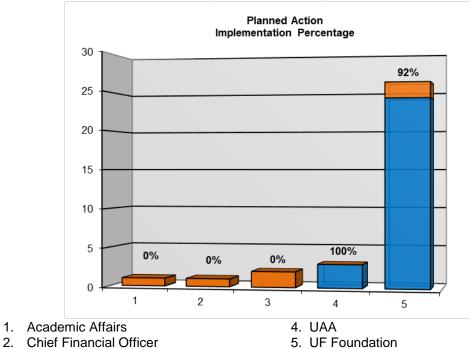
# **Conclusion:**

We identified and tested CLAS IT security controls by conducting surveys, employee interviews and process walk-throughs.

Based on the results of our audit procedures, we determined that the CLAS central IT unit had sufficient controls for information security. The distributed IT units had widely varying and less mature controls. Overall, we concluded that IT security controls at CLAS were adequate to promote information security. Our conclusion indicated that appropriate controls were in place and functioning as designed, but opportunities may exist for improvement.

Action plans to address noted improvement opportunities were proposed by the audit team and agreed to by university management. Due to the confidential nature of this report, details of these planned actions have not been summarized.

# University of Florida Office of Internal Audit Follow-up Statistics as of December 31, 2016 (Second Quarter)



3. CIO

	Total	Balance	Current Quarter Statistics October 1, 2016 through December 31, 2016									
Oversight by	Outstanding as of 12/31/2016	Due in Subsequent Quarters	Follow Up Due and Reviewed	Implemented	In process (extended)	Follow Up Ceased	Percent Implemented					
Academic Affairs	1	-	1	-	1	-	0%					
Chief Financial Officer	1	-	1	-	1	-	0%					
Chief Information Officer	2	-	2	-	-	2	0%					
Athletic Association	4	1	3	3	-	-	100%					
UF Foundation	26	-	26	24	2	-	92%					
Totals	34	1	33	27	4	2	82%					

# UNIVERSITY OF FLORIDA SUMMARY OF AUDIT REPORTS FOR AFFILIATED ORGANIZATIONS

#### Year Ended 2016

				Year Ended 2016			Fiscal Year Totals		
	Fiscal Year Ended	Net Position or Fund Equity EOY per PY's FS	Net Position or Fund Equity Beginning of Year (As Restated If Applicable)	Total Assets and Deferred Outflows	Total Liabilities and Deferred Inflows	Net Position or Fund Equity End of Year	Total Revenues and Other Additions	Total Expenses and Other Deductions	Change in Net Position (Increase/(Decrease)
DIRECT-SUPPORT ORGANIZATIONS									
1. University of Florida Foundation, Inc.	June 30, 2016	1,763,604,612	1,763,604,612	1,799,366,703	99,206,007	1,700,160,696	130,168,794	193,612,710	(63,443,916)
2. University of Florida Research Foundation, Inc.	June 30, 2016	94,715,428	94,715,428	117,249,897	21,111,410	96,138,487	38,503,386	37,080,327	1,423,059
3. The University Athletic Association, Inc.	June 30, 2016	165,120,404	165,120,404	327,047,513	169,595,995	157,451,518	144,518,481	152,187,367	(7,668,886)
4. Gator Boosters, Inc.	June 30, 2016	1,004,729	1,004,729	7,061,516	6,040,410	1,021,106	43,082,462	43,066,085	16,377
5. The University of Florida Law Center Association, Inc.	June 30, 2016	7,168,225	7,168,225	1,648,342	28,840	6,121,385	805,256	1,852,096	(1,046,840)
6. Florida Foundation Seed Producers, Inc.	June 30, 2016	5,748,377	5,748,377	13,058,339	6,477,300	6,581,039	1,440,975	608,313	832,662
7. Florida 4-H Club Foundation, Inc.	March 31, 2016	3,192,508	3,192,508	3,082,832	60,532	3,022,300	2,316,164	2,486,372	(170,208)
8. Southwest Florida Research and Education Foundation, Inc.	June 30, 2016	118,989	118,989	126,319	1,080	125,239	59,685	53,435	6,250
9. Citrus Research and Education Foundation, Inc.	June 30, 2016	1,020,486	1,020,486	873,179	35,915	837,264	656,373	839,595	(183,222)
10. Citrus Research and Development Foundation, Inc.	June 30, 2016	1,843,813	1,843,813	6,164,863	1,099,428	5,065,435	15,238,301	12,016,679	3,221,622
11. University of Florida Leadership & Education Foundation, Inc.	December 31, 2015	1,023,772	1,023,772	1,672,602	680,794	991,808	3,635,668	3,667,632	(31,964)
12. Treasure Coast Agricultural Research Foundation, Inc.	June 30, 2016	165,005	165,005	149,495	0	149,495	2,036	17,546	(15,510)
13. University of Florida Alumni Association, Inc. (1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)	(1)
14. University of Florida Investment Corporation	June 30, 2016	525,440	525,440	2,796,302	2,421,365	374,937	3,903,815	4,054,318	(150,503)
15. University of Florida Historic St. Augustine	June 30, 2016	1,749,513	1,749,513	2,192,777	132,656	2,060,121	848,740	538,132	310,608
16. University of Florida Development Corporation	June 30, 2016	12,865,173	12,865,173	12,391,193	380,414	12,010,779	1,310,033	2,164,427	(854,394)
17. GatorCare Health Management Corporation	June 30, 2016	189,724	189,724	47,883,921	47,419,832	464,089	1,253,905	979,540	274,365
HEALTH SCIENCE CENTER AFFILIATES									
1. Florida Clinical Practice Association, Inc. (College of Medicine)	June 30, 2016	129,047,086	129,047,086	189,069,851	42,660,317	146,409,534	564,633,509	547,271,061	17,362,448
2. University of Florida Jacksonville Physicians, Inc.	June 30, 2016	55,195,761	55,564,852	84,390,241	24,884,978	59,505,263	252,504,907	248,564,496	3,940,411
3. Faculty Associates, Inc. (College of Dentistry)	June 30, 2016	8,795,993	8,795,993	12,753,493	258,156	12,495,337	19,687,301	15,987,957	3,699,344
4. Florida Health Professions Association, Inc.	June 30, 2016	4,057,463	4,057,463	5,406,271	15,238	5,391,033	6,803,251	5,469,681	1,333,570
5. University of Florida College of Nursing Faculty Practice Association, Inc.	June 30, 2016	4,419,816	4,419,816	4,173,393	0	4,173,393	913,813	1,160,236	(246,423)
6. University of Florida College of Pharmacy Faculty Practice Association, Inc.	June 30, 2016	2,157,447	2,157,447	5,182,103	2,024,465	3,157,638	10,894,054	9,893,863	1,000,191
7. Florida Veterinary Medicine Faculty Association, Inc.	June 30, 2016	8,794,320	8,794,320	10,573,702	1,136,667	9,437,035	9,550,469	8,907,754	642,715
8. University of Florida Jacksonville Healthcare, Inc.	June 30, 2016	369,091	0	0	0	0	0	0	0
9. Faculty Clinic, Inc.	June 30, 2016	1,533,888	1,533,888	4,407,356	2,861,892	1,545,464	1,517,403	1,505,827	11,576
OTHER AFFILIATED ORGANIZATIONS									
1. Shands Teaching Hospital and Clinics, Inc. and Subsidiaries	June 30, 2016	870,441,000	870,441,000	2,210,023,000	1,275,585,000	934,438,000	1,391,179,000	1,327,182,000	63,997,000
2. Shands Jacksonville Healthcare, Inc.	June 30, 2016	169,213,000	169,213,000	575,313,000	383,957,000	191,356,000	692,090,000	669,947,000	22,143,000
3. University of Florida Self-Insurance Program (Including HEIC)	June 30, 2016	147,753,903	147,753,903	247,084,326	90,455,617	156,628,709	16,391,637	7,516,831	8,874,806

(1) The accounts related to the University of Florida Alumni Association, Inc. are included in the financial statements of the University of Florida Foundation, Inc. (UFF). The operating activities of the Alumni Association are presented in the notes to UFF's Financial Statements.

#### UNIVERSITY OF FLORIDA SUMMARY OF AUDIT REPORTS FOR AFFILIATED ORGANIZATIONS Year Ended 2016

	Control Deficiencies and/or Management Comments 2015?	Control Deficiencies and/or Management Comments 2016?	Repeat Finding(s) from Prior Year?	Summary of Repeat Finding(s)
DIRECT SUPPORT ORGANIZATIONS				
1. University of Florida Foundation, Inc.	No	No	N/A	
2. University of Florida Research Foundation, Inc.	No	No	N/A	
3. The University Athletic Association, Inc.	Yes	Yes	Yes	Seat contributions below required minimum
4. Gator Boosters, Inc.	Yes	Yes	Yes	Seat contributions below required minimum
5. The University of Florida Law Center Association, Inc.	No	No	N/A	
6. Florida Foundation Seed Producers, Inc.	No	Yes	No	
7. Florida 4-H Club Foundation, Inc.	Yes	Yes	No	
8. Southwest Florida Research and Education Foundation, Inc.	No	No	N/A	
9. Citrus Research and Education Foundation, Inc.	No	No	N/A	
10. Citrus Research and Development Foundation, Inc.	No	No	N/A	
11. University of Florida Leadership & Education Foundation, Inc.	No	No	N/A	
12. Treasure Coast Agricultural Research Foundation, Inc.	No	No	N/A	
13. University of Florida Alumni Association, Inc. (1)	(1)	(1)	(1)	
14. University of Florida Investment Corporation	No	No	N/A	
15. University of Florida Historic St. Augustine	No	No	N/A	
16. University of Florida Development Corporation	No	Yes	N/A	
17. GatorCare Health Management Corporation	Yes	Yes	No	
HEALTH SCIENCE CENTER AFFILIATES				
1. Florida Clinical Practice Association, Inc. (College of Medicine)	No	No	N/A	
2. University of Florida Jacksonville Physicians, Inc.	No	No	N/A	
<ol><li>Faculty Associates, Inc. (College of Dentistry)</li></ol>	No	Yes	No	
4. Florida Health Professions Association, Inc.	No	Yes	No	
5. University of Florida College of Nursing Faculty Practice Association, Inc.	Yes	Yes	No	
6. University of Florida College of Pharmacy Faculty Practice Association, Inc.	No	Yes	No	
7. Florida Veterinary Medicine Faculty Association, Inc.	No	No	N/A	
8. Faculty Clinic, Inc.	No	No	N/A	
OTHER AFFILIATED ORGANIZATIONS				
1. Shands Teaching Hospital and Clinics, Inc. and Subsidiaries	No	No	N/A	
2. Shands Jacksonville Healthcare, Inc.	No	No	N/A	
3. University of Florida Self-Insurance Program (Including HEIC)	No	No	N/A	

(1) The accounts related to the University of Florida Alumni Association, Inc. are included in the financial statements of the University of Florida Foundation, Inc. (UFF). The operating activities of the Alumni Association are presented in the

notes to UFF's Financial Statements.

#### UNIVERSITY OF FLORIDA SUMMARY OF AUDIT REPORTS FOR AFFILIATED ORGANIZATIONS

Year Ended 2016

			Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters				
	Fiscal Year Ended	Auditors' Opinion on Financial Statements	Instances of Noncompliance?	Control Deficiencies?	Control Deficiencies Significant?	Control Deficiencies Considered Material Weaknesses?	Management Letter Comments?
DIRECT-SUPPORT ORGANIZATIONS							
1. University of Florida Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
2. University of Florida Research Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
3. The University Athletic Association, Inc.	June 30, 2016	Unmodified	No	No	No	No	Yes
4. Gator Boosters, Inc.	June 30, 2016	Unmodified	No	No	No	No	Yes
5. The University of Florida Law Center Association, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
6. Florida Foundation Seed Producers, Inc.	June 30, 2016	Unmodified	No	Yes	No	Yes	Yes
7. Florida 4-H Club Foundation, Inc.	March 31, 2016	Unmodified	No	No	No	No	Yes
8. Southwest Florida Research and Education Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
9. Citrus Research and Education Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
10. Citrus Research and Development Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
11. University of Florida Leadership & Education Foundation, Inc.	December 31, 2015	Unmodified	No	No	No	No	No
12. Treasure Coast Agricultural Research Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
13. University of Florida Alumni Association, Inc. (1)	June 30, 2016	(1)	(1)	(1)	(1)	(1)	(1)
14. University of Florida Investment Corporation	June 30, 2016	Unmodified	No	No	No	No	No
15. University of Florida Historic St. Augustine	June 30, 2016	Unmodified	No	No	No	No	No
16. University of Florida Development Corporation	June 30, 2016	Unmodified	No	No	No	No	Yes
17. GatorCare Health Management Corporation	June 30, 2016	Unmodified	No	No	No	No	Yes
HEALTH SCIENCE CENTER AFFILIATES							
1. Florida Clinical Practice Association, Inc. (College of Medicine)	June 30, 2016	Unmodified	No	No	No	No	No
2. University of Florida Jacksonville Physicians, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
3. Faculty Associates, Inc. (College of Dentistry)	June 30, 2016	Unmodified	No	No	No	No	Yes
4. Florida Health Professions Association, Inc.	June 30, 2016	Unmodified	No	No	No	No	Yes
5. University of Florida College of Nursing Faculty Practice Association, Inc.	June 30, 2016	Unmodified	No	No	No	No	Yes
6. University of Florida College of Pharmacy Faculty Practice Association, Inc.	June 30, 2016	Unmodified	No	No	No	No	Yes
7. Florida Veterinary Medicine Faculty Association, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
8. Faculty Clinic, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
OTHER AFFILIATED ORGANIZATIONS							
1. Shands Teaching Hospital and Clinics, Inc. and Subsidiaries	June 30, 2016	Unmodified	No	No	No	No	No
2 .Shands Jacksonville Healthcare, Inc.	June 30, 2016	Unmodified	No	No	No	No	No
3. University of Florida Self-Insurance Program (Including HEIC)	June 30, 2016	Unmodified	No	No	No	No	No

Auditors' Report on Compliance and Internal Control Over Compliance Applicable to Each Major Federal

		Awards Program and/or State Financial Assistance Project and Schedule of Expenditures of Federal Awards (As Applicable)							
	Year Ended	Opinion	Report on Compliance - Instances of Non- Compliance?	Report on Internal Control Over Compliance - Control Deficiencies?	Internal Control	Report on Internal Control Over Compliance - Deficiencies Considered Material Weaknesses?	Other Findings and/or Questioned Costs?		
AFFILIATED ORGANIZATION									
University of Florida Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No		
Citrus Research and Development Foundation, Inc.	June 30, 2016	Unmodified	No	No	No	No	No		
Shands Teaching Hospital and Clinics, Inc. and Subsidiaries	June 30, 2016	Unmodified	No	No	No	No	No		
Shands Jacksonville Healthcare, Inc.	June 30, 2016	Unmodified	No	No	No	No	No		

(1) The accounts related to the University of Florida Alumni Association, Inc. are included in the financial statements of the University of Florida Foundation, Inc.

(UFF). The operating activities of the Alumni Association are presented in the notes

to UFF's Financial Statements.

#### University Athletic Association, Inc.

During the audit, we discussed the following matters with management:

**Booster contribution levels** - During the 2016 audit, we obtained a report of seats sold for the 2016 football season. We imported this report into a data extraction software program and compared it to a schedule detailing the minimum booster contribution required for the associated seat. From this report, we extracted a listing of all instances where the minimum required per seat contribution was not met, and we reviewed our findings with Kathy Cook, Director of Internal Operations for Gator Boosters, who then followed up on these findings to collect or resolve the deficiencies. We performed the procedure and noted a total deficiency of booster contributions collected below the required minimum booster contributions of approximately \$5,000. Subsequent to our audit fieldwork, these issues have been resolved by either the Ticket Office or Gator Boosters, Inc. We have performed the procedure for several years and the deficiency has decreased from the initial amount of \$22,000 during the 2011 audit.

*IT user controls* - During our review of UltiPro application controls, we noted six employees have the ability to modify application workflows. Workflows are used to enforce segregation of duties within the application. This level of access allows each user to circumvent the current applications controls. We recommend that management restrict the ability to modify workflows or implement a detective control to mitigate the risk of inappropriate activity.

Source: 2016 UAA SAS 114 Letter, Other Significant Matters, Findings or Issues

#### Gator Boosters, Inc.

During the audit, we discussed the following matter with management:

During the 2016 audit, we obtained a report of seats sold for the 2016 football season. We imported this report into a data extraction software program and compared it to a schedule detailing the minimum booster contribution required for the associated seat. From this report, we extracted a listing of all instances where the minimum required per seat contribution was not met, and we reviewed our findings with Kathy Cook, Director of Internal Operations for Gator Boosters, who then followed up on these findings to collect or resolve the deficiencies. We performed the procedure and noted a total deficiency of booster contributions collected below the required minimum booster contributions of approximately \$5,000. Subsequent to our audit fieldwork, these issues have been resolved by either the Ticket Office or Gator Boosters, Inc. We have performed the procedure for several years and the deficiency has decreased from the initial amount of \$22,000 during the 2011 audit.

Source: 2016 Gator Boosters SAS 114 Letter, Other Significant Matters, Findings, or Issues

#### **Florida Foundation Seed Producers**

#### Finding 2016-001 Material Weakness

Finding. The Bookkeeper misposted cash receipts to the accounting records in March, 2016. This resulted in an overstatement of revenues and receivables that was not identified on a timely basis.

Recommendation. We recommend that the subsidiary record for accounts receivable be reviewed on a monthly basis by the Bookkeeper and the Business Manager.

Management's Response:

FFSP management has informed the staff to review the subsidiary record for accounts receivable on a monthly basis. Management will be following recommendations and newly implemented policies to reduce associated risks.

Source: 2016 Florida Foundation Seed Producers, Inc., Audit Report, Schedule of Findings

#### Florida 4-H Club Foundation, Inc.

In planning and performing our audit, we noted the following matter that we consider an opportunity for strengthening internal control and operating efficiency, as listed below. This recommendation does not affect our report dated June 17, 2016.

**Conflict of Interest Forms** - During audit work performed, we noted that signed conflict of interest forms are only required for non-University of Florida employees serving on the Board. We recommend that the Foundation develop and document in writing a policy that will include completion of forms by all Board members and review of forms for accuracy and completeness. The policy should provide for this to be performed annually and we suggest the timing coincide with board rotations. This policy will ensure that the Foundation is practicing acceptable methods of protecting itself from potential self-dealing issues.

Source: 2016 Florida 4-H Foundation, Inc. SAS 114 Letter, Comments and Recommendations

#### GatorCare Health Management, Inc.

During the audit, we discovered errors in the Florida Blue raw data file and errors in spreadsheet formulas used to calculate the estimate for IBNR. The impact of these errors was immaterial to the overall financial statements, but warrant the attention of management and those charged with governance. The proposed adjustment of \$120,107 to reduce IBNR was not adjusted by management. Management has evaluated the systemic cause for this uncorrected misstatement and has represented to us that they will be implementing checks and balances to ensure proper raw data is obtained and formulas used for the calculation of IBNR are correct. These checks and balances include formulas that will be built into the manipulated raw data file to provide for an efficient and timely review process.

Management's Response: Management concurs with the finding and has implemented internal controls to ensure the raw data file is maintained properly.

Source: 2016 GatorCare Health Management, Inc. SAS 114 Letter, Uncorrected and Corrected Mistakes

#### Faculty Associates, Inc.

#### Errant Billing

It was brought to our attention by management during the course of our audit fieldwork that errant medical billings in one specific clinic had been discovered during the fiscal year. These errant billings are primarily related to incorrect coding of two medical codes, over the course of six years, including the 2016 fiscal year. Prior to the start of preliminary audit fieldwork, management had issued refunds for errant billings totaling approximately \$165,000. This is believed by management to be the majority of errant billings in this clinic over the course of the six years identified; however, management is continuing to review such billings to ensure errors are identified and corrected. Management was able to refund and rebill for errant billings discovered during the 2016 fiscal year. Management also implemented additional processes and procedures to mitigate these risks going forward including the addition of a qualified medical coder to verify and enter appropriate medical charges in this clinic.

Source: 2016 Faculty Associates, Inc. SAS 114 Letter, Other Findings or Issues

#### Florida Health Professions Associations, Inc.

During our audit we identified the following matters:

#### Clinical and Health Psychology (CHP) Clinic Year-end Closeout

During the year we noted that activity was posted to the CHP billing system, NERVE, for prior year activity after the year was closed. Approximately \$10,000 of write-offs and/or adjustments were posted to prior years resulting in potentially overstated net income and accounts receivable in the prior year. Further, the Association performs a reconciliation of payments recorded in NERVE to actual deposits to ensure the accuracy and completeness of payments. In the current year, there was an unreconciled difference of approximately \$4,000 which appears to have resulted from timing differences. We recommend management develop controls over year-end closing procedures in the CHP department to ensure all activity is posted in the proper year on a timely basis.

#### Speech, Language, and Hearing (SLH) Clinic Accounts Receivable

As of June 30, 2016, exempt accounts receivable includes approximately \$82,000 due from Medicaid for SLH services under Managed Medical Assistance (MMA) plans, of which \$31,000 has not yet been billed. The MMA plan administrator, Prestige, denied payments for new hearing devices and repairs due to credentialing problems with providers. Management has been in discussions with Prestige, and believes the full amount is collectible. No allowance has been established.

Source: 2016 Florida Health Professions Associations, Inc. SAS 114 Letter, Other Audit Findings or Issues

### University of Florida Nursing Faculty Practice Association, Inc.

In planning and performing our audit, we noted the following matter that we consider an opportunity for strengthening internal controls and operating efficiency, as listed below. This recommendation does not affect our report dated August 19, 2016.

*Cross-training* - In performing our audit, we noted that in general certain key positions do not have sufficient backup support. We recommend that all key responsibilities be documented and staff are cross-trained in order to facilitate personnel transitions or unexpected leave of absence. We note that staff have begun the documentation of key responsibilities for certain management positions, and recommend they continue to work towards satisfying this important management continuity tool.

Source: 2016 University of Florida Nursing Faculty Practice Association, Inc. SAS 114 Letter, Comments and Recommendations

### University of Florida College of Pharmacy Faculty Practice Association, Inc.

In planning and performing our audit, we noted the following matter that we consider an opportunity for strengthening internal controls and operating efficiency, as listed below. This recommendation does not affect our report dated August 30, 2016.

• Recommendation

*Invoice description* – In performing our audit work on revenue, we noted invoices do not consistently state the service period associated with the invoice; and instead state an installment number. We recommend as a best practice that all invoices state the applicable service period to ensure reliable cutoff at year-end and also avoid any discrepancies at the end of a contract.

*Management response* – MTM has agreed to revise their monthly procedures to include the month of service billed (and installment number per contract) on invoices going out to their customers. This information is ultimately captured and recorded to QuickBooks.

**Source:** 2016 University of Florida College of Pharmacy Faculty Practice Association, Inc. SAS 114 Letter, Comments and Recommendations

### **University of Florida Development Corporation**

In planning and performing our audit, we noted the following matters that we consider an opportunity for strengthening internal controls and operating efficiency, as listed below. These recommendations do not affect our report dated October 27, 2016.

**Property Tax Accrual**—We noted that no accrual for property taxes was made for fiscal year 2016, resulting in an inconsistent treatment with the prior year and a material understatement of accrued property tax liability and property tax expense. We recommend that management develop a consistent policy for recording accrued property taxes, as this is a significant expense for the Organization.

**Adjusting Entries after Close**—We received several adjusting journal entries subsequent to receiving the Organization's trial balance at the beginning of the audit, several of which were material. We recommend that management strive to reconcile all balances before the audit begins to maximize efficiency.

Source: 2016 University of Florida Development Corporation SAS 114 Letter, Comments and Recommendations

State University System of Florida Board of Governors Compliance and Ethics Programs

- General information/background
- SUS Compliance Program Checklist and Status Summary
- Summary of Regulation Components and status indicators
- Next steps

General information/background:

- Universities must implement regulations by:
  - Establishing a separate audit and compliance committee;
  - Distinguishing role of GC as related to ethics matters and how that relates to role of CCO;
  - Establishing compliant triage protocols;
  - Developing/revising whistleblower protections (as necessary and appropriate);
  - Establishing protocols to ensure access to President and board.
- Effective Date: November 3, 2016.
- Compliance Deadline: November 3, 2018

# Compliance Program Status Checklist/Status Summary

- Comprised of four tables addressing Regulation Components including:
  - University-wide Compliance Program;
  - Program Plan;
  - BOT Committee;
  - Chief Compliance Officer.
- Checklist designed to:
  - Assess current state via narrative brief descriptions;
  - Establish anticipated completion dates via status indicators.
- Submission deadline: February 17, 2017.
- Certification provided by President and Board of Trustees Chair

# University Wide Compliance Program

- Implement program consistent with requirements
- Establish reporting mechanism to BOT
- Effectiveness review every 5 years
- Process to detect and prevent non-compliance
- Due diligence for employee and/or vendor
- Status Indicators: anticipated completion date of November 3, 2017 except for Effectiveness Review November 2018.

# Program Plan

- Approve by BOT (copy to BOG)
- Training for employees and BOT members
- Designated compliance officers risk areas
- Reporting mechanism for areas of concern; non-retaliation
- Promoting and enforcing Program
- Status Indicators: anticipate completion date of November 3, 2017 except for training (November 2018); and note: hotline requirement is completed.

# **BOT Committee**

- Committee providing oversight to the Program
- Establish Charter
- Routine meetings with BOT Committee
- Routine meeting with appropriate leadership
- Status Indicators: anticipate completion date of November 3, 2017.

# Compliance Officer

- Appointed
- Appropriate reporting
- Compliance Office Charter
- CCO independence, objectivity, and access to records and individuals
- CCO provided with appropriate authority and resources.
- Status Indicators: anticipate completion date of November 3, 2017.